

Senate Education Committee

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BILL SUMMARY House Bill 1307, Printer's No. 2191 Prime Sponsor: Milne

A. **SYNOPSIS**:

HB 1307 amends the Public School Code (School Code) to limit the compensation of superintendents and assistant superintendents of school districts in financial distress; require the Auditor General to conduct an audit of school districts in financial distress every four years; require the Department of Education (PDE) to provide annual reporting on intermediate unit funding, contracts and agreements; and allow students to wear military uniforms at graduation ceremonies.

B. BILL ANALYSIS:

Superintendent Salaries. HB 1307 amends section 696 of the School Code (relating to distress in school districts of the first class) by requiring the School Reform Commission to adhere to the salary requirements for superintendents and assistant superintendents as contained in section 1075 (relating to salaries) of the School Code. Section 1075 sets minimum salary standards and requires the salaries of the superintendent and assistant superintendent to be paid out of district funds.

The bill further amends section 1075 by stating that a superintendent or assistant superintendent of any school district in financial distress under section 691 (relating to when district distressed) may not receive any form of annual compensation except for an annual salary. The term "annual compensation" includes bonuses, incentive payments or any other type of compensation. Annual compensation does not include medical benefits or a severance payment if the superintendent or assistant superintendent is not terminated. The superintendent or assistant superintendent may not receive any type of severance payment if terminated. The amendment to section 1075 will take effect for any contract entered into or renewed on or after the effective date of the bill.

Intermediate Unit Reporting. HB 1307 amends section 907-A (relating to subsidies for services) and 921-A (relating to financial reports) of the School Code by requiring PDE to prepare an annual report on subsidies and funds received and dispensed by intermediate units. PDE shall develop the format for the report, which shall include the following information:

- A listing of all contracts, interagency agreements and purchase orders executed by a Commonwealth agency with each intermediate unit and between intermediate units.
- The total amount, including annual amount for any multiyear contract, agreement or purchase

- order, and the duration of each.
- The source and amount of funding to cover the entire cost of the contract.
- A description of programs and services being provided, including performance measures by which each intermediate unit will be assessed and penalties for nonperformance, if any.
- A description of the selection process used in entering into the arrangement.
- The number of all employees, contractors and agents covered under the contracts and the remuneration provided under the contract.

The department shall post the report on its Internet website. The first report submitted in 2011-12 shall also cover fiscal years 2009-10 and 2010-11. Future reports shall cover the previous fiscal year.

Military Uniforms at Graduation. HB 1307 amends the School Code by adding a new section 1616 (relating to wearing of military uniform at graduation ceremony), which will give a student the right to wear a dress uniform issued to the student by a branch of the United States Armed Forces while participating in his or her high school graduation ceremony. In order to be eligible to wear the dress uniform, the student must fulfill all of the requirements to receive the diploma, complete basic training, and serve as an active member of a branch of the US Armed Forces.

Audits of School Districts in Financial Distress. HB 1307 amends the School Code by adding a new section 2411 (relating to audits of school districts), which requires the Auditor General to audit, every four years, the financial accounts and records of any school district that has received state appropriations and is declared financially distressed under Section 691. If the Auditor General finds that any money received by the school district under this section has been expended for any purpose other than that for which it was paid, he shall notify PDE within 90 days of the finding and shall decline to approve any further requisition for the payment of any state appropriations to the school district until an amount equal to the amount improperly expended is expended properly. The Treasury Department is also required to submit, at least annually, to the Auditor General its listing of appropriations made to each school district included under this section and the fund or account from which the appropriation was released.

The bill takes effect in 60 days.

C. SUMMARY OF RELEVANT EXISTING LAW:

The bill amends section 696 (relating to distress in school districts of the first class), section 1075 (relating to salaries), section 907-A (relating to subsidies for services) and section 921-A (relating to financial reports) of the Public School Code of 1949.

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SUMMARY OF AMENDMENT A10521 (Piccola)

Amendment A10521 removes the following provisions from HB 1307:

- The amendment to section 1075 of the School Code related to superintendent salaries.
- The amendments to section 907-A and 921-A related to intermediate unit reporting.
- The addition of section 2411 related to audits of school districts in financial distress.

Amendment A10521 leaves in place the addition of section 1616 (regarding military uniforms at graduation).

In addition to the above, Amendment A10521 inserts into HB 1307 the following provisions related to superintendent contracts, intermediate units and school district financial recovery:

• **Superintendent Contracts:**

Amendment A10521 inserts into HB 1307 the text of SB 1296, PN 1983, related to superintendent contracts and performance standards (which passed the Senate on April 30, 2012, by a vote of 44-0), as modified by a compromise reached between the Pennsylvania Association of School Administrators (PASA) and the Pennsylvania School Boards Association (PSBA). This language does the following:

- Maintains the provision in current law that any contract for a superintendent or assistant
 superintendent may be for three to five years in length. (SB 1296 provided that all *initial*contracts must be for a period of three years, and that any contract for an *experienced*superintendent or assistant superintendent may be for three to five years in length. However,
 these provisions were removed from the proposed language pursuant to the PASA-PSBA
 compromise.)
- Makes superintendent and assistant superintendent contracts subject to the Right-to-Know law.
- Requires all superintendent and assistant superintendent contracts to do the following:
 - Set forth the mutual and complete agreement between the superintendent or assistant superintendent and the board of school directors with respect to the terms and conditions of employment.
 - Consistent with State Board of Education certification requirements, specify the duties, responsibilities, job description and performance expectations, including performance criteria provided for under the bill.
 - Incorporate all provisions relating to compensation and benefits.
 - Specify the term of employment and state that the contract shall terminate immediately upon the expiration of the term unless the contract is allowed to renew automatically as provided for in law.
 - Specify the termination, buyout and severance provisions, including all postemployment compensation and the period of time in which the compensation shall be provided.
 - Specify that termination, buyout and severance provisions are not to be modified during the course of the contract or in the event a contract is terminated prematurely.
 - Contain provisions relating to outside work that may be performed, if any.
 - State that any modification to the contract must be in writing.
 - State that the contract shall be governed by the laws of this Commonwealth.
 - Limit compensation for unused sick leave in initial employment contracts (*i.e.*, first-time superintendents and assistant superintendents) to the maximum compensation for unused sick leave as provided for under the school district's administrator compensation plan.
 - Limit the transfer of sick leave from previous employment to not more than 30 days in initial employment contracts.
- Limits the amount of severance compensation to which a superintendent or assistant superintendent is entitled if a contract is ended prior to the end of the contract. Specifically, if the severance takes effect two years or more prior to the end of the contract term, the agreement cannot exceed the equivalent of one year's compensation and benefits otherwise due under the contract. If the agreement takes effect less than two years prior to the end of the contract term, the agreement cannot exceed the equivalent of one-half of the total compensation and benefits due under the contract for the remainder of the term.

- Requires the employment contract to include objective performance standards mutually agreed to
 by the superintendent or assistant superintendent and the school board. The objective criteria
 may include the following:
 - achievement of annual measurable objectives established by the school district in compliance with the No Child Left Behind Act of 2001;
 - achievement on Pennsylvania System of School Assessment (PSSA) tests;
 - achievement on Keystone Exams;
 - student growth as measured by the Pennsylvania Value-Added Assessment System;
 - attrition rates or graduation rates;
 - financial management standards;
 - standards of operational excellence; or
 - any additional criteria deemed relevant by the board of school directors.

The State Board of Education may promulgate regulations in order to implement this section.

- Directs the school board to conduct a formal written performance assessment of the superintendent or assistant superintendent annually. The school board shall post the performance standards contained in the contract on the school district's website, and after the annual assessment, post whether or not the superintendent or assistant superintendent has met those standards.
- Requires the school board to publicly disclose the superintendent's or assistant superintendent's removal and conduct all proceedings openly. (SB 1296 required the school board to publicly disclose *the reason for* the removal. However, this provision was removed from the proposed language pursuant to the PASA-PSBA compromise.)
- Applies to:
 - all contracts of superintendents or assistant superintendents entered into or renewed on or after the effective date of the bill; and
 - superintendents and assistant superintendents of school districts of the first class (*i.e.*, Philadelphia) which were originally exempt from this law, thus repealing any section of law pertaining to the length of term of superintendents and assistant superintendents in school districts of the first class.

The superintendent contract provisions take effect 60 days following enactment.

• Intermediate Units:

Amendment A10521 leaves all portions of *existing* intermediate unit reporting law in effect, and replaces the intermediate unit reporting provisions of HB 1307 with a requirement that PDE post on its publicly accessible Internet website by March 1 of each year intermediate unit reports and data that PDE is *already required* under current law to post. Current law does not provide a date certain by which PDE must post such information.

Provisions of the amendment related to intermediate units take effect immediately upon enactment.

• School District Financial Recovery:

Amendment A10521 inserts into HB 1307 a new article VI-A of the School Code pertaining to school district financial recovery. The provisions apply only to first class A, second class, third class or fourth class school districts (not to first class school districts) and include the following:

o Early Warning System/School District Financial Watch

- o PDE will develop and implement an early warning system to compile financial data about school districts, identify school districts that experience mild financial difficulties as being in "financial watch status" and provide such school districts with technical assistance.
- School districts must provide PDE with financial data and information within 15 days of PDE's request.
- Within 60 days, PDE must issue guidelines for the development and implementation of the early warning system, including the fiscal and economic variables to be used in identifying school districts in financial watch status.
 - PDE must review and monitor any school district where a political subdivision located in the school district is in distress under Act 47.

o Declaration of School District Financial Recovery Status

- o The Secretary of Education (Secretary) must issue a declaration of financial recovery status if a school district satisfies either of the following criteria:
 - "Moderate Financial Recovery School District": The school district has an average daily membership greater than 7,500 and receives an advance of its basic education subsidy at any time; <u>OR</u>
 - "Severe Financial Recovery School District": The school district receives an advance of its basic education subsidy at any time and is either: (1) under a declaration of financial distress under section 691 of the School Code; or (2) is engaged in litigation against the Commonwealth in which the school district seeks financial assistance from the Commonwealth to allow the school district to continue in operation.
- o The Secretary may decline to issue a declaration of financial recovery status if the school district, within the previous 5 years, has faced an emergency that caused the above circumstances to occur.
- No school district shall be declared to be in financial recovery status if any of the above circumstances arose due to the Commonwealth's failure to make any payment of money due the district when such payment was due.
- O Within 2 years, the State Board must promulgate final-omitted regulations establishing additional criteria the Secretary may consider in determining whether to issue a declaration of financial recovery status and providing whether districts in financial recovery status will be deemed to be "moderate financial recovery school districts" or "severe financial recovery school districts." In promulgating the regulations:
 - The State Board must convene and consult with a statewide advisory committee including a superintendent, a school board member, a school district business

- manager or chief financial officer, and designees from PDE and the Office of the Budget.
- Members of the statewide advisory committee must be selected to represent the rural, suburban and urban school districts of the Commonwealth.
- The statewide advisory committee must be convened within 60 days and must meet regularly.
- o PDE provides technical assistance to each school district in financial recovery status.
- Once a school district is declared to be in financial recovery status, the Commonwealth commits to ensuring the continued effective education of students in the school district.

o Chief Recovery Officer

- Within 5 days of a declaration of financial recovery, the Secretary must appoint a chief recovery officer (CRO) for the school district who serves at the pleasure of the Secretary.
 - The CRO must satisfy one of the following:
 - Possess at least 5 years' experience in the field of budget and financial management, public school finance, school administration, accounting, academic assessment or education law;
 - Hold a graduate degree in business or finance and have at least 4 years' relevant experience in business, finance or management; or
 - Be the current business manager or financial officer of a Pennsylvania school district.
 - The CRO may not be an elected or appointed official or employee of the school district.
 - The CRO may not run for elected office in the school district or in any political subdivision coterminous with the school district within 2 years after his appointment as CRO has ended.
 - PDE shall pay the CRO a salary determined by PDE and actual and necessary expenses.
- o Powers and duties of the CRO:
 - With PDE assistance, develop, implement and administer a financial recovery plan for the school district.
 - Coordinate PDE's provision of technical assistance to the school district.
 - Oversee the school district during a 5-year post-financial recovery transition period.
 - Attend regular and executive sessions of the school board.
 - Where a Receiver is appointed by the court, serve as an advisor to the Receiver.
 - Receive public input regarding the development and implementation of the financial recovery plan.
 - Have full access to all records of the school district, with the ability to petition the Court of Common Pleas for a writ of mandamus to require elected or appointed officials to furnish records and information.
 - Negotiate with creditors of the school district in an effort to adjust claims.

o Financial Recovery Plan

The financial recovery plan for a school district in financial recovery status must:

- Provide for the delivery of effective educational services.
- Provide for the payment of lawful financial obligations.
- Provide for the timely deposit of required payments to the Public School Employees' Retirement Fund.
- Provide a plan for the school district's return to financial stability, which:
 - Must include the following:
 - o A cash flow analysis.
 - Revenue and expenditure projections for the current year and the following 2 years.
 - Benchmarks and timelines for restoring the school district to financial stability.
 - May include any of the following, if appropriate:
 - Recommendations that will:
 - Satisfy judgments, past-due accounts payable and past-due and payable payroll and fringe benefits.
 - Eliminate deficits and deficit funds.
 - Restore to special fund accounts money from those accounts that was used for unauthorized purposes.
 - Balance the budget, avoid future fund deficits and maintain current payments of payroll, fringe benefits and accounts through possible revenue enhancement recommendations, including tax or fee changes.
 - Avoid a future declaration of financial recovery status.
 - Enhance the school district's ability to negotiate new debt.
 - Consider changes in accounting procedures.
 - Propose debt reduction on specific claims through amortized or lump sum payments.
 - Recommendations for:
 - Changes in permanent and temporary staffing levels, organization and policy.
 - Special audits or further studies.
 - Sale, lease, conveyance, assignment or other use or disposition of assets.
 - The application for a loan under the Financial Recovery Transitional Loan Program.
 - An analysis of whether functional consolidation or privatization of services would be appropriate or feasible, including timelines for implementation and anticipated cost efficiencies.
 - o A capital budget that addresses infrastructure deficiencies.
 - Recommendations for greater use of Commonwealth or intermediate unit programs.
 - Recommendations for, and anticipated cost savings resulting from, the use of new tools available under this bill (listed and explained later in this outline).

- At PDE's expense, require the school district to use financial data software that is connected directly to PDE's financial data systems, to ensure that both the school district and PDE are using accurate and consistent data.
- Establish specific criteria the school district must satisfy to terminate financial recovery status, which must include, but are not limited to:
 - The school district does not request an advance of its basic education subsidy.
 - All teacher and other employee salaries are paid when due.
 - The school district is not in default on any indebtedness and is not subject to withholding by the Secretary under section 633 of the School Code.
 - The school district does not satisfy any other triggers for a declaration of financial recovery status set forth in regulations of the State Board of Education.
 - The school district is making progress toward financial stability.
- o The financial recovery plan may require the school district to use any of the following tools available to school districts in financial recovery status:
 - Reopen the school district's budget.
 - Convert school buildings to charter schools. (Similar to a tool that is now available to a School Reform Commission (SRC))
 - By a majority vote, the school board would designate and approve school buildings or portions of buildings it seeks to convert.
 - Once the board votes to convert a building to a charter school, the board must conduct a Request for Proposals process to solicit and evaluate applications to operate the charter school from individuals or entities authorized to establish a charter school under the current Charter School Law.
 - Cancel or renegotiate contracts, other than collective bargaining agreements, if doing so will effect needed economies in the operation of district schools. (Currently available to an SRC)
 - Increase tax levies, subject to Act 1. (*Currently available to an SRC*)
 - Appoint a special collector of delinquent taxes. (Currently available to an SRC)
 - Dispense with the services of nonprofessional employees that are not needed for the economical operation of the district. (Currently available to an SRC)
 - Enter into agreements with persons or organizations to operate schools. (Currently available to an SRC)
 - Suspend or revoke a charter. (Currently available to an SRC)
 - Employ professional and senior management employees without state certification if the Secretary approves the person's qualifications. (*Currently available to an SRC*)
 - Enter into agreements with persons or organizations providing educational or other services to or for the school district. (Currently available to an SRC)
 - Close or reconstitute a school, including the reassignment, suspension or dismissal of professional employees. (Currently available to an SRC)
 - Appoint managers, administrators or organizations to oversee school operations.
 (Currently available to an SRC)

- Reallocate resources, amend school procedures, develop achievement plans and implement testing or other evaluation procedures for educational purposes.
 (Currently available to an SRC)
- Supervise and direct principals, teachers and administrators. (Currently available to an SRC)
- Negotiate a new collective bargaining agreement if doing so will effect needed economies in the operation of district schools, provided that:
 - The parties would have 90 days to ratify a new collective bargaining agreement; otherwise, the CRO would establish a personnel salary schedule and other contract terms that would be in effect until a new agreement is ratified.
 - No financial recovery school district is required to negotiate any of the following issues: (Currently available to an SRC)
 - Contracts with third parties for the provision of goods or services.
 - Decisions related to reductions in force.
 - Staffing patterns and assignments, class schedules, academic calendar, places of instruction, pupil assessment and teacher preparation time.
 - Use, continuation or expansion of pilot or experimental programs.
 - Approval or designation of a school as a charter or magnet school.
 - Use of technology to provide instructional or other services.
 - A collective bargaining agreement entered into after a declaration of financial recovery status must provide for the following, but may not provide for increased compensation solely to fulfill these requirements: (Currently available to an SRC)
 - A school day equal to or exceeding the state average, with additional time used exclusively for instructional time.
 - A number of instructional days equal to or exceeding the state average.
 - The right-to-strike would be eliminated. (*Currently available to an SRC*)
- Delegate to a person, including a school district employee or an organization, powers the CRO deems necessary to carry out the purposes of the new law. (Currently available to an SRC)
- Employ, contract with or assign persons or organizations to review the financial and educational programs of school buildings and make recommendations. (Currently available to an SRC)
- Negotiate a contract with a charter school under which the charter school may agree to repay a portion of the school district's financial recovery transitional loan.
- o No collective bargaining agreement entered into after the approval of a financial recovery plan may violate, expand upon or diminish the provisions of the plan.
- Once the plan is approved:
 - The school board must carry out the plan and may take no actions not set forth in the plan.
 - The CRO is responsible for ensuring the plan is implemented by:

- o Notifying creditors, collective bargaining units and other affected parties of the plan's adoption and how their claims and interests will be treated.
- Overseeing the implementation of the plan by the school board by directly controlling the implementation process, including directing employees and elected or appointed district officials to take actions necessary to implement the plan and refrain from taking actions that would impede implementation of the plan.
- Reporting monthly to PDE and the Secretary on the district's progress under the plan.
- o Modifying the plan where necessary, subject to approval of the school board and the Secretary.
- Recommending to the Secretary when financial recovery status should be terminated.
- If the school board fails to comply with directives of the CRO, the school district is subject to the appointment of a Receiver.

o Process for Moderate Financial Recovery School Districts

- o Within 90 days of his appointment, the CRO must develop a financial recovery plan.
 - The CRO may request an extension of time if needed.
- o After the CRO develops the plan, the plan is subject to review and approval by the school board and the Secretary.
 - The CRO provides copies of the plan to the school district, school board members, the superintendent of the school district, the solicitor of the school district and the advisory committee.
 - The school board must:
 - Make the plan available for public inspection.
 - Vote to approve or disapprove the plan within 30 days.
 - If the board approves the plan, the CRO must submit the plan to the Secretary within 5 days.
 - The Secretary must approve or disapprove the plan within 10 days.
 - If the Secretary disapproves the plan, the CRO must develop a revised plan within 20 days.
 - If the board does not approve the plan:
 - The school district is not eligible for a financial recovery transitional loan.
 - The school district does not receive technical assistance.
 - The Secretary must, between 366 and 370 days after the financial recovery declaration, petition the Court of Common Pleas for the appointment of a Receiver.
- o Advisory Committee:
 - Within 10 days after a financial recovery declaration, the school board must appoint an Advisory Committee to meet and consult with the CRO in the development and implementation of a financial recovery plan.
 - The Advisory Committee consists of 11 members appointed as follows:
 - 4 members appointed by the school board:

- o 2 elected school board members.
- o 1 principal in the school district.
- 1 business official in the school district.
- 6 members appointed by the local intermediate unit:
 - o 1 employee of the local intermediate unit.
 - o 1 representative of a charter school serving the school district.
 - o 1 special education advocate.
 - o 1 representative of an adjoining school district.
 - o 2 community members.
- 1 teacher in the school district appointed by the local teachers' union.
- The Advisory Committee receives no compensation for its services.
- The Advisory Committee meets at least monthly with the CRO
- The Advisory Committee terminates when the district's financial recovery status is terminated.

o Process for Severe Financial Recovery School Districts

- o Vote to proceed:
 - Within 14 days of the declaration of financial recovery status, the school board must adopt, by majority vote, a resolution electing to proceed with one of the following:
 - Cooperation with the CRO and development, approval and implementation of a financial recovery plan; or
 - Appointment of a Receiver.
 - Where the board does not hold a vote to proceed or votes to proceed with receivership, the Secretary must file a petition for receivership within 5 days.
- o For those school districts that vote to cooperate with the CRO, the procedure is as follows:
 - Within 30 days of his appointment, the CRO must develop a financial recovery plan.
 - The CRO may request an extension of time if needed.
 - After the CRO develops the plan, the plan is subject to review and approval by the school board and the Secretary.
 - The CRO provides copies of the plan to the school district, school board members, the superintendent of the school district and the solicitor of the school district.
 - The school board must:
 - Make the plan available for public inspection.
 - Vote to approve or disapprove the plan within 10 days.
 - If the board approves the plan, the CRO must submit the plan to the Secretary within 5 days.
 - The Secretary must approve or disapprove the plan within 10 days.
 - If the Secretary disapproves the plan, the CRO must develop a revised plan within 20 days.
 - If the board does not approve the plan:
 - The school district is not eligible for a financial recovery transitional loan.
 - The school district does not receive technical assistance.
 - A petition for receivership must be filed within 5 days.

• The CRO must conduct 4 public forums to discuss the development and implementation of the plan.

o Financial Recovery Transitional Loan Program

- O Account: The Financial Recovery Transitional Loan Account will be established in PDE and may be funded by any annual appropriation, principal repayments, other unencumbered funds of PDE, and interest earned on moneys in the account.
- Eligibility and amount: Each school district in financial recovery status is eligible for a longterm, interest-free loan, in an amount, accessible over a term and repayable according to a schedule set forth in the financial recovery plan.
- O Applications: The financial recovery plan constitutes an application for a loan, and the Secretary's approval of the plan constitutes his approval of the loan. Where the court grants a petition for receivership in the case of a school district that is cooperating with the CRO but still is not achieving its goals, the court may order PDE to approve a loan.
- Suspension: Loans are suspended and immediately due and payable if, in the judgment of the Secretary, the district fails to take all actions necessary to implement the plan and is not progressing toward financial stability.
 - The Secretary must notify the chairs of the Appropriations and Education Committees of the House and Senate when such a determination is made.
- Voluntary charter school assistance: A school district receiving a loan may enter into a
 voluntary contract with a charter school in which school district students are enrolled under
 which the charter school may give the school district funds to assist in repayment of the loan.

o Emergency loans:

- Before a school district approves a financial recovery plan, the CRO may apply to the Secretary for an expedited loan if the CRO verifies the following:
 - All steps have been taken to ensure only critical payments have been made to maintain and continue instruction of students enrolled in the school district; and
 - The school district is in imminent danger of insolvency <u>or</u> the school district may cease operations within 30 days.

o <u>Limitations:</u>

- Loans shall be used solely to implement the components of the financial recovery plan, including the payment of current expenses of the school district.
- Loans are not subject to, and are subordinate to indebtedness incurred under, the Local Government Unit Debt Act.
- The total amount of loans awarded at any time may not exceed the amount in the fund.
- A school district may receive only one loan per fiscal year.
- A school district's nonpayment of a loan will not subject the school district to withholding under section 633 of the School Code.

o After Financial Stability is Restored

o Termination of Financial Recovery Status:

- In determining whether to terminate financial recovery status, the Secretary must consider:
 - Whether the school district has satisfied and is continuing to satisfy the criteria set forth in the plan.
 - Whether the monthly reports submitted by the CRO to the Secretary concerning the district's progress under the plan indicate that termination of financial recovery status is appropriate.
- To terminate financial recovery status, the Secretary must issue a written declaration
 that the school district is no longer in financial recovery status, including a statement
 of the facts upon which the Secretary relied in making the determination.
- A school district may petition the Secretary for termination.

o 5-Year Transition Period:

- Once financial recovery status is terminated and the elected school board resumes full control, the CRO and PDE maintain oversight over the elected school board for 5 years to ensure financial stability is maintained, *i.e.*, the school district continues to satisfy the criteria set forth in the plan.
- If a political subdivision within the school district is in distress under Act 47, the CRO and PDE will maintain oversight over the school district for so long as the political subdivision is in distress, regardless of whether the school district satisfies the criteria set forth in the plan.

o Appointment of Receiver:

• If, during the 5-year transition period, the elected school board fails to implement the plan or to achieve criteria set forth in the plan, the Secretary must petition the Court of Common Pleas in the county in which the district is located for the appointment of a Receiver.

o Receivership

- Criteria: The Secretary must petition the Court of Common Pleas for the appointment of a receiver if the school district:
 - Fails to approve the plan;
 - Fails to implement the plan;
 - Fails to achieve the criteria set forth in the plan during the 5-year transition period after termination of financial recovery status; or
 - Votes to proceed with the appointment of a Receiver.

o Process:

- The petition for receivership must include a copy of a financial recovery plan.
- The court must conduct a hearing within 7 days and must issue an order granting or denying the receivership within 10 days of the hearing.
- The court must grant the receivership unless the court finds clear and convincing evidence that the petition is arbitrary, capricious or wholly irrelevant to restoring the school district to financial stability.
- An order granting the receivership shall:
 - Declare the school district to be in receivership for 3 years, subject to a petition for an extension.

- State the criteria upon which the order was granted.
- Appoint the individual named in the petition as Receiver.
- Direct the Receiver to implement the financial recovery plan.
- If the school district has applied for a financial recovery transitional loan, order PDE to award a loan to the school district.
- An order denying the receivership shall state the reasons the petition was denied and findings of fact to support the order.
- When a Receiver is appointed:
 - The CRO remains in place as an advisor to the Receiver.
 - The Receiver assumes all powers and duties of the board of school directors
 except the power to levy and raise taxes, which remains a power of the
 elected board. The elected board is required to levy and raise taxes if
 directed to do so by the Receiver.

o The Receiver:

- The Receiver must: (1) have at least 5 years' experience in the field of budget and financial management, public school finance, school administration, accounting, academic assessment or education law; (2) hold a graduate degree in business or finance and have at least 4 years' relevant experience in business, finance or management; or (3) be the current business manager or financial officer of a Pennsylvania school district.
 - The CRO for the school district may be appointed as Receiver.
- The Receiver's compensation will be set and paid by PDE pursuant to a contract between the Receiver and PDE. PDE will also reimburse the Receiver for actual and necessary expenses.
- The Receiver may not:
 - Be an elected or appointed official of the school district or an employee of the school district.
 - Seek elected office in the school district or in a political subdivision coterminous with the school district for a period of 2 years after his appointment as Receiver has ended.
 - Engage in any conduct prohibited by the State Adverse Interest Act.
- The Receiver will not be liable personally for obligations of a school district in financial recovery and will enjoy sovereign and official immunity.
- The Secretary may, for any reason, file a petition with the Court requesting that the appointment of a Receiver be revoked and that the current Receiver be replaced.

o The Receiver must:

- Ensure that the plan developed by the CRO is implemented by the CRO and the elected school board.
- Submit quarterly reports to the Secretary, the Superintendent and the elected school board (and the Advisory Committee, if one is required) concerning progress under the plan.
- Meet regularly with the Advisory Committee if one is required.
- Direct the school district to take any actions necessary to implement the plan and refrain from taking actions that would impede implementation of the plan.

- Modify the plan as necessary by submitting a petition to the Court of Common Pleas.
- Employ financial or legal experts to develop and implement the plan.
- Attend regular and executive sessions of the school board.
- Petition the Court for a writ of mandamus upon any elected or appointed official to secure compliance with a directive of the Receiver
- o Termination of Receivership:
 - The receivership shall expire 3 years after the appointment of the Receiver unless the Secretary petitions the Court for one or more 3-year extensions of the receivership.
 - 5--Year Transition Period:
 - Once the receivership has expired and the elected school board resumes full
 control, the CRO and PDE maintain an oversight role over the elected school
 board for 5 years to ensure financial stability is maintained, i.e., the school
 district continues to satisfy the criteria set forth in the plan and the financial
 recovery triggers are not occurring.
 - If a political subdivision located within the school district is in distress under Act 47, the CRO and PDE will maintain an oversight role over the school district for so long as the political subdivision is in distress, regardless of whether the school district satisfies the criteria set forth in the plan.

Miscellaneous Provisions

- School directors must remain in office: Consistent with current law regarding distressed school districts, the elected school directors of a district in financial recovery status may not resign their offices without the approval of the CRO or Receiver, and shall continue in office for the remainder of their terms, unless removed from office for neglect of duty or unless a director is elected or appointed to another position for which there is a requirement that the person hold no elective office or not serve as a school director.
- o <u>Elections</u>: A declaration of financial recovery status or the appointment of a Receiver will not interfere with the regular election or reelection of school directors.
- o <u>Bankruptcy</u>: School districts are specifically prohibited from filing for bankruptcy protection.
- o <u>Transition from current fiscal distress law:</u>
 - Current fiscal distress provisions and existing special boards of control remain in effect for a 6-month transition period while initial declarations of financial recovery status are issued and CROs are appointed.
 - Upon the appointment of a CRO, a school district's current special board of control terminates.
- Attendance in other districts: Section 1607(b)(1) of the School Code is amended to eliminate the current 165-student cap on the number of students from a distressed school district that can be assigned on a tuition basis to a school district located within 3 miles of the distressed school district.

o Other Amendments Needed to Effectuate the New Law

Current provisions of law applicable to special boards of control would be amended to reflect that they would no longer apply as of 6 months after the effective date of the act:

- Section 691(a) and (b): Financial distress triggers (would no longer apply to first class A, second class, third class or fourth class school districts as of 6 months after the effective date; would continue to apply to first class school districts).
- Section 692: Special board of control; petition; appointments.
- Section 692.1: When no appointment is made.
- Section 692.2: Compensation of special board of control.
- Section 693: Powers of special board of control (would no longer apply to first class A, second class, third class or fourth class school districts as of six months after the effective date; would continue to apply to first class school districts).
- Section 694: Additional tax.
- Section 695: School directors to remain in office; elections.

o Elementary Schools:

Section 501 would be amended to clarify that a school district may fulfill its statutory duty to "establish, equip, furnish, and maintain a sufficient number of elementary public schools" by converting a school building to a charter school, by contracting with an education management service provider to operate a school building, or by paying tuition for students residing in the school district to attend school in another school district, if both school districts agree.

THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 1307 Session of 2011

INTRODUCED BY MILNE, BOYD, CALTAGIRONE, CLYMER, COHEN, D. COSTA, DAY, GABLER, GINGRICH, HALUSKA, KAVULICH, MAJOR, MILLARD, MOUL, MUNDY, MURT, PAYTON, PEIFER, PICKETT, PYLE, RAPP, REICHLEY, ROSS, SCHRODER, SONNEY, THOMAS, TOEPEL AND WAGNER, APRIL 7, 2011

AS AMENDED ON SECOND CONSIDERATION, HOUSE OF REPRESENTATIVES, JUNE 23, 2011

AN ACT

1 2 3 4 5 6 7 8 9	Amending the act of March 10, 1949 (P.L.30, No.14), entitled "An act relating to the public school system, including certain provisions applicable as well to private and parochial schools; amending, revising, consolidating and changing the laws relating thereto," FURTHER PROVIDING FOR DISTRESS IN SCHOOL DISTRICTS OF THE FIRST CLASS; in intermediate units, further providing for subsidies for services and, for financial reports AND FOR SUPERINTENDENTS' SALARIES; AND PROVIDING FOR WEARING OF MILITARY UNIFORM AT GRADUATION CEREMONY AND FOR AUDITS OF SCHOOL DISTRICTS.	+ + +
11	The General Assembly of the Commonwealth of Pennsylvania	
12	hereby enacts as follows:	
13	Section 1. Section 907 A of the act of March 10, 1949	←
14	(P.L.30, No.14), known as the Public School Code of 1949, added	
15	May 4, 1970 (P.L.311, No.102), is amended to read:	
16	SECTION 1. SECTION 696(I)(3) OF THE ACT OF MARCH 10, 1949	←
17	(P.L.30, NO.14), KNOWN AS THE PUBLIC SCHOOL CODE OF 1949,	
18	AMENDED OCTOBER 30, 2001 (P.L.828, NO.83), IS AMENDED TO READ:	
19	SECTION 696. DISTRESS IN SCHOOL DISTRICTS OF THE FIRST	
20	CLASS* * *	

- 1 (I) IN ADDITION TO ALL POWERS GRANTED TO THE SUPERINTENDENT
- 2 BY LAW AND A SPECIAL BOARD OF CONTROL UNDER SECTION 693 AND
- 3 NOTWITHSTANDING ANY OTHER LAW TO THE CONTRARY, THE SCHOOL REFORM
- 4 COMMISSION SHALL HAVE THE FOLLOWING POWERS:
- 5 * * *
- 6 (3) TO SUSPEND THE REQUIREMENTS OF THIS ACT AND REGULATIONS
- 7 OF THE STATE BOARD OF EDUCATION EXCEPT THAT THE SCHOOL DISTRICT
- 8 SHALL REMAIN SUBJECT TO THOSE PROVISIONS OF THIS ACT SET FORTH
- 9 IN SECTION 1075, SECTION 1732-A(A), (B) AND (C) AND SECTION
- 10 1714-B AND REGULATIONS UNDER THOSE SECTIONS.
- 11 * * *
- 12 SECTION 2. SECTION 907-A OF THE ACT, ADDED MAY 4, 1970
- 13 (P.L.311, NO.102), IS AMENDED TO READ:
- 14 Section 907-A. Subsidies for Services.--(a) Intermediate
- 15 units shall receive subsidies from the Commonwealth as herein
- 16 provided only for services performed pursuant to and authorized
- 17 by law, as hereinafter provided. Nothing contained herein shall
- 18 prohibit intermediate units from receiving funds from school
- 19 districts and other sources including nonpublic nonprofit
- 20 schools and expending such funds to provide additional services
- 21 not included in the approved program of services.
- 22 (b) (1) No later than February 1, 2012, and each year
- 23 thereafter, the Department of Education shall prepare a report
- 24 on subsidies and funds received under this section. The report
- 25 shall include, but not be limited to, the following information:
- 26 (i) A listing of all contracts, interagency agreements and
- 27 <u>purchase orders executed by a Commonwealth agency with each</u>
- 28 intermediate unit and between intermediate units.
- 29 (ii) The total amount, including annual amount for any
- 30 multiyear contract, agreement or purchase order, and the

- 1 <u>duration of each.</u>
- 2 (iii) The source and amount of funding to cover the entire
- 3 cost of the contract.
- 4 (iv) A description of programs and services being provided,
- 5 <u>including performance measures by which each intermediate unit</u>
- 6 will be assessed and penalties for nonperformance, if any.
- 7 <u>(v) A description of the selection process used in entering</u>
- 8 into the arrangement.
- 9 <u>(vi) The number of all employes, contractors and agents</u>
- 10 covered under the contracts and the remuneration provided under
- 11 the contract.
- 12 (2) The Department of Education shall develop the format to
- 13 be used by the intermediate unit in the collection of the
- 14 <u>information specified in paragraph (1).</u>
- 15 (3) The Department of Education shall post the reports on
- 16 <u>the department's Internet website.</u>
- 17 (4) The report submitted in 2011-2012 shall cover fiscal
- 18 years 2009-2010 and 2010-2011. Future reports shall cover the
- 19 previous fiscal year.
- 20 Section $\frac{2}{3}$. Section 921-A of the act is amended by adding a \leftarrow
- 21 subsection to read:
- 22 Section 921-A. Financial Reports. --* * *
- 23 (a.1) The Department of Education shall post on its Internet
- 24 website, in the format consistent with those already posted for
- 25 the other local education agencies, information included in the
- 26 intermediate units' annual financial report.
- 27 * * *
- 28 SECTION 4. SECTION 1075 OF THE ACT, AMENDED JANUARY 14, 1970
- 29 (1969 P.L.468, NO.192), IS AMENDED TO READ:
- 30 SECTION 1075. SALARY.--(A) THE BOARD OF SCHOOL DIRECTORS AT

- 1 ANY CONVENTION ELECTING A DISTRICT SUPERINTENDENT OR AN
- 2 ASSISTANT DISTRICT SUPERINTENDENT SHALL DETERMINE THE AMOUNT OF
- 3 SALARY TO BE PAID SUCH DISTRICT SUPERINTENDENT OR ASSISTANT
- 4 DISTRICT SUPERINTENDENT WHICH COMPENSATION SHALL BE PAID OUT OF
- 5 THE FUNDS OF THE DISTRICT. IF A DISTRICT SUPERINTENDENT OR AN
- 6 ASSISTANT DISTRICT SUPERINTENDENT IS EMPLOYED IN A JOINT SCHOOL
- 7 SYSTEM INCLUDING KINDERGARTEN OR GRADES 1 TO 12, HIS SALARY
- 8 SHALL BE FIXED BY A MAJORITY VOTE OF ALL THE SCHOOL DIRECTORS IN
- 9 THE DISTRICTS OPERATING THE JOINT SCHOOL SYSTEMS, AND SHALL BE
- 10 PAID BY THE DISTRICTS IN THE SAME PROPORTIONS AS THEY CONTRIBUTE
- 11 TO THE SUPPORT OF THE JOINT SCHOOL.
- 12 (B) DISTRICT SUPERINTENDENTS AND ASSISTANT DISTRICT
- 13 SUPERINTENDENTS SHALL BE ENTITLED TO THE FOLLOWING MINIMUM
- 14 ANNUAL SALARIES:
- 15 (1) ASSISTANT DISTRICT SUPERINTENDENTS HAVING LESS THAN ONE
- 16 HUNDRED (100) TEACHERS UNDER THEIR SUPERVISION, NINE THOUSAND
- 17 DOLLARS (\$9,000).
- 18 (2) ASSISTANT DISTRICT SUPERINTENDENTS HAVING ONE HUNDRED
- 19 (100) TEACHERS OR MORE BUT LESS THAN THREE HUNDRED (300)
- 20 TEACHERS UNDER THEIR SUPERVISION, TEN THOUSAND DOLLARS
- 21 (\$10,000).
- 22 (3) ASSISTANT DISTRICT SUPERINTENDENTS HAVING THREE HUNDRED
- 23 (300) OR MORE TEACHERS UNDER THEIR SUPERVISION, ELEVEN THOUSAND
- 24 DOLLARS (\$11,000).
- 25 (4) DISTRICT SUPERINTENDENTS HAVING LESS THAN ONE HUNDRED
- 26 (100) TEACHERS UNDER THEIR SUPERVISION, THIRTEEN THOUSAND
- 27 DOLLARS (\$13,000).
- 28 (5) DISTRICT SUPERINTENDENTS HAVING ONE HUNDRED (100)
- 29 TEACHERS OR MORE BUT LESS THAN THREE (300) TEACHERS UNDER THEIR
- 30 SUPERVISION, FOURTEEN THOUSAND DOLLARS (\$14,000).

- 1 (6) DISTRICT SUPERINTENDENTS HAVING THREE HUNDRED (300) OR
- 2 MORE TEACHERS UNDER THEIR SUPERVISION, FIFTEEN THOUSAND DOLLARS
- 3 (\$15,000).
- 4 (C) EXCEPT AS PROVIDED UNDER SUBSECTION (B), DISTRICT
- 5 SUPERINTENDENTS AND ASSISTANT DISTRICT SUPERINTENDENTS OF A
- 6 SCHOOL DISTRICT THAT HAS BEEN ISSUED A CERTIFICATION DECLARING
- 7 THE SCHOOL DISTRICT IN FINANCIAL DISTRESS UNDER SECTION 691 MAY
- 8 NOT RECEIVE:
- 9 (1) ANY FORM OF ANNUAL COMPENSATION EXCEPT FOR AN ANNUAL
- 10 SALARY. FOR THE PURPOSES OF THIS PARAGRAPH, ANNUAL COMPENSATION
- 11 SHALL INCLUDE BONUSES, INCENTIVE PAYMENTS AND ANY OTHER TYPE OF
- 12 COMPENSATION. ANNUAL COMPENSATION SHALL NOT INCLUDE MEDICAL
- 13 BENEFITS OR A SEVERANCE PAYMENT IF THE DISTRICT SUPERINTENDENT
- 14 OR ASSISTANT DISTRICT SUPERINTENDENT IS NOT TERMINATED.
- 15 (2) ANY TYPE OF SEVERANCE PAYMENT IF THE DISTRICT
- 16 SUPERINTENDENT OR ASSISTANT DISTRICT SUPERINTENDENT WAS
- 17 TERMINATED.
- 18 SECTION 5. THE ACT IS AMENDED BY ADDING SECTIONS TO READ:
- 19 SECTION 1616. WEARING OF MILITARY UNIFORM AT GRADUATION
- 20 CEREMONY.--A STUDENT SHALL HAVE THE RIGHT TO WEAR A DRESS
- 21 UNIFORM ISSUED TO THE STUDENT BY A BRANCH OF THE UNITED STATES
- 22 ARMED FORCES WHILE PARTICIPATING IN THE GRADUATION CEREMONY FOR
- 23 THE STUDENT'S HIGH SCHOOL IF THAT STUDENT MEETS THE FOLLOWING
- 24 REQUIREMENTS:
- 25 (1) THE STUDENT HAS FULFILLED ALL OF THE REQUIREMENTS FOR
- 26 RECEIVING A HIGH SCHOOL DIPLOMA IN THIS COMMONWEALTH AND IS
- 27 OTHERWISE ELIGIBLE TO PARTICIPATE IN THE GRADUATION CEREMONY.
- 28 (2) THE STUDENT HAS COMPLETED BASIC TRAINING FOR, AND IS AN
- 29 ACTIVE MEMBER OF, A BRANCH OF THE UNITED STATES ARMED FORCES.
- 30 SECTION 2411. AUDITS OF SCHOOL DISTRICTS.--THE DEPARTMENT OF

- 1 THE AUDITOR GENERAL SHALL, EVERY FOUR YEARS, HAVE THE POWER, AND
- 2 ITS DUTY SHALL BE, TO AUDIT THE FINANCIAL ACCOUNTS AND RECORDS
- 3 OF EACH SCHOOL DISTRICT THAT HAS BEEN ISSUED A CERTIFICATION
- 4 DECLARING THE SCHOOL DISTRICT IN FINANCIAL DISTRESS UNDER
- 5 SECTION 691 THAT RECEIVES AN APPROPRIATION OF MONEY, PAYABLE OUT
- 6 OF ANY FUND IN THE STATE TREASURY, OR ENTITLED TO RECEIVE ANY
- 7 PORTION OF ANY STATE TAX FOR ANY PURPOSE WHATSOEVER, AS FAR AS
- 8 MAY BE NECESSARY TO SATISFY THE DEPARTMENT OF THE AUDITOR
- 9 GENERAL THAT THE MONEY RECEIVED WAS EXPENDED OR IS BEING
- 10 EXPENDED FOR NO PURPOSE OTHER THAN THAT FOR WHICH IT WAS PAID.
- 11 IF AT ANY TIME THE DEPARTMENT OF THE AUDITOR GENERAL SHALL
- 12 FIND THAT ANY MONEY RECEIVED BY A SCHOOL DISTRICT THAT HAS BEEN
- 13 <u>ISSUED A CERTIFICATION DECLARING THE SCHOOL DISTRICT IN</u>
- 14 FINANCIAL DISTRESS UNDER SECTION 691 HAS BEEN EXPENDED FOR ANY
- 15 PURPOSE OTHER THAN THAT FOR WHICH IT WAS PAID, IT SHALL NOTIFY
- 16 THE DEPARTMENT OF EDUCATION WITHIN NINETY DAYS OF THE FINDING,
- 17 AND SHALL DECLINE TO APPROVE ANY FURTHER REQUISITION FOR THE
- 18 PAYMENT OF ANY APPROPRIATION, OR ANY FURTHER PORTION OF ANY
- 19 STATE TAX, TO THE SCHOOL DISTRICT, UNTIL AN AMOUNT EQUAL TO THAT
- 20 IMPROPERLY EXPENDED SHALL HAVE BEEN EXPENDED FOR THE PURPOSE FOR
- 21 WHICH THE MONEY IMPROPERLY EXPENDED WAS RECEIVED FROM THE STATE
- 22 TREASURY.
- 23 THE TREASURY DEPARTMENT SHALL SUBMIT, AT LEAST ANNUALLY, TO
- 24 THE DEPARTMENT OF THE AUDITOR GENERAL, ITS LISTING OF
- 25 APPROPRIATIONS MADE TO EACH SCHOOL DISTRICT AND THE FUND OR
- 26 ACCOUNT FROM WHICH THE APPROPRIATION WAS RELEASED.
- 27 SECTION 6. THE AMENDMENT OF SECTION 1075 OF THE ACT SHALL
- 28 APPLY TO A CONTRACT SETTING THE COMPENSATION OF A DISTRICT
- 29 SUPERINTENDENT OR ASSISTANT DISTRICT SUPERINTENDENT OF A SCHOOL
- 30 DISTRICT THAT HAS BEEN ISSUED A CERTIFICATION DECLARING THE

- 1 SCHOOL DISTRICT IN FINANCIAL DISTRESS UNDER SECTION 691 ENTERED
- 2 INTO OR RENEWED ON OR AFTER THE EFFECTIVE DATE OF THIS SECTION.
- 3 Section $\frac{3}{7}$. This act shall take effect in 60 days.

LEGISLATIVE REFERENCE BUREAU

AMENDMENTS TO HOUSE BILL NO. 1307

Sponsor:

Printer's No. 2191

- Amend Bill, page 1, lines 5 through 8, by striking out
- 2 "FURTHER PROVIDING FOR DISTRESS IN " in line 5 and all of lines
- 3 6 through 8
- Amend Bill, page 1, line 10, by striking out "AND FOR AUDITS
- 5 OF SCHOOL DISTRICTS"
- Amend Bill, page 1, lines 16 through 20; pages 2 through 4,
- 7 lines 1 through 30; page 5, lines 1 through 18, by striking out
- 8 all of said lines on said pages and inserting
- 9 Section 1. The act of March 10, 1949 (P.L.30, No.14), known
- 10 as the Public School Code of 1949, is amended by adding a
- 11 section to read:
- Amend Bill, page 5, line 30; page 6, lines 1 through 30; page
- 13 7, lines 1 and 2, by striking out all of said lines on said
- 14 pages
- Amend Bill, page 7, line 3, by striking out "7" and inserting
- 16 2

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LEGISLATIVE REFERENCE BUREAU

AMENDMENTS TO HOUSE BILL NO. 1307

Sponsor:

Printer's No. 2191

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1	Amend Bill, page 1, line 5, by inserting after "thereto,""
2 3 4 5 6 7 8 9	in duties and powers of boards of school directors, further providing for elementary schools; in school finances, further providing for when district distressed; repealing provisions relating to special board of control, petition and appointments, when no appointment is made and compensation of special board of control; further providing for powers of special board of control and for distress in school districts of the first class; repealing provisions relating to additional tax and to school directors to remain in office and elections; adding provisions
11 12	relating to school district financial recovery; establishing the Financial Recovery School District Transitional Loan Account;
13	Amend Bill, page 1, lines 7 and 8, by striking out ", for "
14	in line 7 and all of line 8 and inserting
15 16 17 18 19 20	and for financial reports; further providing for manner of election or approval; providing for performance review; further providing for election of assistant district superintendents, for term and salary of assistants, for commissions and for removal; in high schools, further providing for attendance in other districts; and
21	Amend Bill, page 1, line 10, by striking out "AUDITS OF
22	SCHOOL DISTRICTS" and inserting
23	superintendents of schools or buildings and of supplies
24	Amend Bill, page 1, lines 16 through 18, by striking out all
25	of said lines and inserting
26 27 28 29	Section 1. Section 501 of the act of March 10, 1949 (P.L.30, No.14), known as the Public School Code of 1949, is amended to read: Section 501. Elementary Schools(a) The board of school
30 31 32	directors in every school district shall establish, equip, furnish, and maintain a sufficient number of elementary public schools, in compliance with the provisions of this act, to

educate every person, residing in such district, between the

ages of six and twenty-one years, who may attend.

- (b) A board of school directors may satisfy the requirement set forth in subsection (a) by any of the following:
 - (1) Operating a school building.

- (2) Converting a school building to a charter school.
- (3) Contracting with an education management service provider to operate a school building. For purposes of this paragraph, "education management service provider" shall mean a for-profit education management organization, nonprofit charter management organization, school design provider, business manager or any other partner entity with which a school district contracts to provide educational design, business services, comprehensive management or personnel functions. The term shall not include a charter school foundation.
- (4) Paying tuition for students residing in the school district to attend school in another school district upon the agreement of both school districts.
- Section 2. Section 691(a) of the act, amended April 27, 1998 (P.L.270, No.46), is amended to read:
- Section 691. When District Distressed.--(a) [A] Except for a school district of the first class A, second class, third class or fourth class, a school district shall be deemed to be distressed when any one of the following circumstances shall arise and the Secretary of Education, after proper investigation of the district's financial condition, the administrative practices of the board and such other matters deemed appropriate by the Secretary of Education, has issued a certificate declaring such district in financial distress:
- (1) The salaries of any teachers or other employes have remained unpaid for a period of ninety (90) days.
- (2) The tuition due another school district remains unpaid on and after January first of the year following the school year it was due and there is no dispute regarding the validity or amount of the claim.
- (3) Any amount due any joint board of school directors under a joint board agreement remains unpaid for a period of ninety (90) calendar days beyond the due date specified in the joint board's articles of agreement.
- (4) The school district has defaulted in payment of its bonds or interest on such bonds or in payment of rentals due any authority for a period of ninety (90) calendar days and no action has been initiated within that period of time to make payment.
- (5) The school district has contracted any loan not authorized by law.
- (6) The school district has accumulated and has operated with a deficit equal to two per centum (2%) or more of the assessed valuation of the taxable real estate within the district for two successive years.
- 50 (7) A new, merged or union school district has been formed 51 and one or more of the former school districts which compose the

merged or union school district was a distressed school district at the time of the formation of the merged or union school district.

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Section 3. Section 692 of the act, amended December 9, 2002 (P.L.1472, No.187), is repealed:

[Section 692. Special Board of Control; Petition; 7 Appointments. -- Whenever on the basis of a proper investigation 8 9 as herein provided for, the Secretary of Education has declared a school district of the first class A, second class, third 10 11 class or fourth class to be a distressed school district under section 691(a), he or his designated representative who shall be 12 a person trained in public school administration, possessing the 13 14 certification prerequisites demanded of a district or assistant superintendent, or holding in the Department of Education the 15 16 rank of Deputy Secretary, shall petition the court of common pleas of the county in which such district, or the largest part 17 in area, is located to appoint two citizens who shall be 18 qualified electors and taxpayers in the county in which the 19 20 school district is located. School directors and employes of any 21 such school district shall be ineligible for appointment by the court. The appointees, together with the designated 22 23 representative of the Secretary of Education, shall constitute a 24 special board of control and shall serve for terms of five 25 years. No member of the board may be removed from office during 26 a term, except that the Secretary of Education may upon clear 27 and convincing evidence of malfeasance or misfeasance in office 28 remove a member prior to the expiration of the term. Before a member of the board is removed, that member must be provided 29 with a written statement of the reasons for removal and an 30 31 opportunity for a hearing in accordance with 2 Pa.C.S. Ch. 5 Subch. A (relating to practice and procedure of Commonwealth 32 33 agencies) and Ch. 7 Subch. A (relating to judicial review of 34 Commonwealth agency action). Vacancies occurring because of death, removal or resignation of members of the board shall be 35 36 filled within thirty (30) days of the creation of the vacancy in 37 the manner in which that position was originally filled. A member of the board shall hold office until a successor is 38 39 appointed and qualified. The special board of control shall assume control of the affairs of the district and operate it in 40 41 the place of the school directors during the period necessary to 42 reestablish a sound financial structure in the district. The costs of the court proceedings shall be paid by the Department 43 of Education.] 44

Section 4. Section 692.1 of the act, amended January 14, 1970 (1969 P.L.468, No.192), is repealed:

[Section 692.1. When No Appointment Is Made.--In the event that the court of common pleas has made no appointment of members to a special board of control within thirty (30) days of the date of the filing of the petition for such appointment, the Superintendent of Public Instruction may designate the executive

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director of the intermediate unit and a member of the intermediate unit board of directors of the intermediate unit in which the petition is presented to serve until the court makes its appointments. A school director of the distressed school district serving on the intermediate board of directors shall be ineligible for appointment.]

Section 5. Section 692.2 of the act, amended June 30, 1995 (P.L.220, No.26), is repealed:

[Section 692.2. Compensation of Special Board of Control.-The members of the special board appointed by the court, or the
member other than the executive director of the intermediate
unit appointed on a temporary basis by the Superintendent of
Public Instruction, shall be paid seventy-five dollars (\$75) for
each meeting of the regular board of school directors of the
distressed school district which they attend: Provided, however,
That the total amount to be paid in any fiscal year to each such
member shall not exceed nine hundred dollars (\$900). Such
payments shall be made from the funds of the school district and
shall be charged to administrative services even though no
previous provision has been made in the budget of the school
district for such expenses.]

Section 6. Section 693 of the act, added December 15, 1959 (P.L.1842, No.675), is amended to read:

Section 693. Powers of Special Board of Control. -- [When]

- (a) Except as otherwise provided in subsection (b), when the special board of control assumes control of a distressed school district, it shall have power and is hereby authorized to exercise all the rights, powers, privileges, prerogatives and duties imposed or conferred by law on the board of school directors of the distressed district, and the board of school directors shall have no power to act without the approval of the special board of control. In addition thereto, the special board of control shall have power to require the board of directors within sixty (60) days to revise the district's budget for the purpose of effecting such economies as it deems necessary to improve the district's financial condition. To this end the special board of control may require the board:
- (1) To cancel or to renegotiate any contract other than teachers' contracts to which the board or the school district is a party, if such cancellation or renegotiation of contract will effect needed economies in the operation of the district's schools.
- (2) To increase tax levies in such amounts and at such times as is permitted by the act to which this is an amendment.
- (3) To appoint a special collector of delinquent taxes for the district who need not be a resident of the school district. Such special tax collector shall exercise all the rights and perform all the duties imposed by law on tax collectors for school districts. The superseded tax collector shall not be entitled to any commissions on the taxes collected by the special collector of delinquent taxes.

- (4) To direct the special school auditors of the department or to appoint a competent independent public accountant to audit the accounts of the distressed school districts.
- (5) To dispense with the services of such nonprofessional employes as in his judgment are not actually needed for the economical operation of the school system.
- (6) To suspend, in accordance with the provisions of section 1124 of the act to which this is an amendment, such number of professional and temporary professional employes as may be necessary to maintain a pupil-teacher ratio of not less than twenty-six pupils per teacher for the combined elementary and secondary school enrollments.
- (b) The provisions of subsection (a) shall not apply to a school district of the first class A, second class, third class or fourth class.

Section 7. Section 694 of the act, added December 15, 1959 (P.L.1842, No.675), is repealed:

[Section 694. Additional Tax. -- When the operation of a distressed school district has been assumed by the special board of control, the board of school directors of the district shall, upon the recommendation and with the approval of the special board of control, levy an additional tax or taxes sufficient to liquidate the indebtedness of the district: Provided, That when such school directors fail to levy such additional taxes within a reasonable time, the special board of control may petition the court of common pleas of the county in which such district or the largest part in area is located to issue a writ of mandamus requiring the board to levy such additional tax or taxes, or he may, in his own name, initiate action to have the board removed from office for neglect of duty subject to the provisions of section 318 of this act. Notwithstanding present limitations on tax rates imposed by law, such limitations shall not apply to distressed school districts.]

Section 8. Section 695 of the act, amended July 31, 1963 (P.L.407, No.215), is repealed:

[Section 695. School Directors to Remain in Office; Elections. -- The school directors of a distressed district may not resign their offices, except with the unanimous consent of the special board of control and shall continue in office, unless removed from office for neglect of duty under the provisions of section 318 of this act by the court of common pleas of the county in which such district or the largest part in area is located, or unless any of such directors are elected to another position not compatible with the position of school director or are appointed to any position for which there is a requirement that said appointee shall hold no elective office, for the remainder of their terms during the time the district is operated by the special board of control and shall perform any duties delegated to them by it. The assumption of control of a distressed school district by the special board of control shall in no way interfere with the regular election or reelection of

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- 1 school directors for the district.]
- 2 Section 9. Section 696(i)(3) of the act, amended October 30,
- 3 2001 (P.L.828, No.83), is amended to read:
- 4 Amend Bill, page 2, line 9, by inserting a bracket before
- 5 "SECTION" where it occurs the first time
- 6 Amend Bill, page 2, line 9, by inserting a bracket after
- 7 "SECTION" where it occurs the first time
- 8 Amend Bill, page 2, line 9, by striking out "1075, SECTION"
- 9 and inserting
- sections 1073, 1073.1, 1076, 1077, 1078, 1080,
- Amend Bill, page 2, line 9, by inserting a bracket before
- 12 "AND" where it occurs the second time
- Amend Bill, page 2, line 9, by inserting after "SECTION"
- 14 where it occurs the second time
- 15],
- Amend Bill, page 2, line 10, by inserting after "1714-B"
- 17 and 2104
- Amend Bill, page 2, lines 12 through 30; pages 3 and 4,
- 19 lines 1 through 30; page 5, lines 1 through 17, by striking out
- 20 all of said lines on said pages and inserting
- 21 Section 10. The act is amended by adding an article to read:
- 22 ARTICLE VI-A
- 23 SCHOOL DISTRICT FINANCIAL RECOVERY
- 24 (a) Preliminary Provisions
- 25 <u>Section 601-A. Scope of article.</u>
- 26 This article provides for financial recovery in certain
- 27 school districts.
- 28 <u>Section 602-A. Definitions.</u>
- The following words and phrases when used in this article
- 30 shall have the meanings given to them in this section unless the
- 31 context clearly indicates otherwise:
- 32 "Advisory committee." The advisory committee established by
- 33 a board of school directors under section 654-A.
- 34 "Chief recovery officer." The chief recovery officer
- 35 appointed by the Secretary of Education under section 631-A.
- 36 "Claim." A right to:
- 37 (1) payment, whether or not the right is reduced to

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judgment, liquidated, unliquidated, fixed, contingent,
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 2
       matured, unmatured, disputed, undisputed, legal, equitable,
       secured or unsecured; or
 3
           (2) an equitable remedy for breach of performance if the
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 5
       breach gives rise to a right to payment, whether or not the
       right to an equitable remedy is reduced to judgment, fixed,
 6
       contingent, matured, unmatured, disputed, undisputed, secured
 7
       or unsecured.
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 9
       "Creditor." An individual, partnership, corporation,
    association, estate, trust or governmental unit that has a claim
10
    against a school district. The term shall include the Public
11
    School Employees' Retirement Board.
12
       "Deficit." The excess of expenditures over revenues,
13
   calculated as a percentage of revenue, during an accounting
14
   period, and which calculation includes all governmental fund
15
    types and all proprietary fund types, but excludes all fiduciary
16
   fund types of the school district.
17
       "Department." The Department of Education of the
18
   Commonwealth.
19
20
       "Employee organization." As defined in section 1101-A.
       "Expenditures." Reductions in fund equity, including current
21
   operating expenses that require the use of fund equity, debt
22
    service and capital outlays. The term shall not include
23
   interfund transfers.
24
       "Financial recovery plan" or "plan." A financial recovery
25
26
   plan under subarticle (c).
       "Financial recovery school district." A school district of
27
   the first class A, second class, third class or fourth class
28
   declared by the Secretary of Education to be in financial
29
    recovery status under section 621-A.
30
       "Financial recovery school district transitional loan
31
   account." The account for loans awarded under Subdivision (vii)
32
    of subarticle (c).
33
       "Fund equity." Excess of assets of a fund over its
34
   liabilities. The term shall include a fund balance.
35
       "Receiver." The receiver of a financial recovery school
36
   district appointed under Subdivision (vi) of subarticle (c).
37
       "Revenues." Additions to fund equity other than from
38
    interfund transfers, proceeds of debt and proceeds of
39
40
   disposition of general fixed assets.
       "School district." A school district of the first class A,
41
    second class, third class and fourth class and a financial
42
   recovery school district. The term does not include a school
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    district of the first class.
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45
       "Secretary." The Secretary of Education of the Commonwealth.
                  (b) School District Financial Watch
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   Section 611-A. Early warning system.
47
       (a) Establishment.--
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           (1) The department shall develop and implement an early
       warning system under which the department shall:
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(i) Compile financial data and maintain accurate and

current information and data on the financial conditions 1 of school districts. Each school district shall provide 2 3 its financial data and information to the department within 15 days of a request by the department. 4 (ii) Regularly analyze and assess school district 5 budget reports, data and other information directly 6 7 related to the financial conditions of school districts. 8

- (iii) Utilize appropriate fiscal and socioeconomic variables to identify financial difficulties in school districts in financial watch status.
- (iv) Notify any school district identified for financial watch status.
- (v) Offer technical assistance to school districts in financial watch status to correct minor financial problems and to avoid a declaration of financial recovery status under section 621-A.
- (2) (i) The department shall develop the fiscal and economic variables to be used in identifying school districts in financial watch status, shall test the validity and reliability of the variables and shall continuously monitor the variables to assure their effectiveness.
- (ii) The variables developed by the department under this paragraph shall include, but shall not be limited to, whether any political subdivision located within the school district is a financially distressed municipality under the act of July 10, 1987 (P.L.246, No.47), known as the Municipalities Financial Recovery Act.
- (3) In developing an early warning system under this section, the department may employ or contract with fiscal consultants as deemed necessary to administer the provisions of this section.
- (b) Duties. -- When a school district is identified through the early warning system for financial watch status, the department shall:
 - (1) Notify the school district that the department has identified the school district for financial watch status.
 - (2) Request from the school district all information necessary to enable the department to conduct a review of the school district's financial condition. A school district that receives a request for information under this paragraph shall provide the department with all information requested within <u>15 days.</u>
 - (3) Perform a thorough review of the school district's financial condition, which shall include a review of the information provided by the school district under paragraph (2) and which may include visits and correspondence with school district officers and employees.
 - (4) Provide the school district with technical assistance appropriate to remedying the school district's financial difficulties, which may include, but shall not be

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1 limited to, contracting with financial consultants to assist the school district. 2 (c) Guidelines.--3 (1) Within 60 days of the effective date of this 4 section, the department shall establish quidelines for the 5 operation of the early warning system established under this 6 section, including a description of the variables that will 7 be used by the department to identify school districts in 8 9 financial watch status. The guidelines shall be published as a statement of policy in the Pennsylvania Bulletin and shall 10 be posted on the department's publicly accessible Internet 11 website. 12 (2) Notwithstanding any other provision of law to the 13 14 contrary, quidelines required under this subsection shall not 15 be subject to review, regulation or approval by the State 16 Board of Education. 17 (3) The quidelines established by the department, and any amendments thereto, shall be exempt from the requirements 18 of the following: 19 20 (i) The act of June 25, 1982 (P.L.633, No.181), 21 known as the Regulatory Review Act. (ii) The act of July 31, 1968 (P.L.769, No.240), 22 referred to as the Commonwealth Documents Law. 23 (iii) The act of October 15, 1980 (P.L.950, No.164), 24 known as the Commonwealth Attorneys Act. 25 26 (4) The early warning system may not become operational until publication of the quidelines as required under 27 paragraph (1). 28 (c) School District Financial Recovery 29 (i) Declaration of School District 30 Financial Recovery Status 31 Section 621-A. Issuance of declaration. 32 (a) Criteria. -- Subject to the provisions of subsection (b) 33 and after proper investigation of the school district's 34 financial condition, the administrative practices of the board 35 of school directors and such other matters deemed appropriate by 36 the secretary, the following shall apply: 37 (1) (i) Subject to the provisions of subparagraph (ii), 38 39 the secretary shall issue a declaration that a school district is in financial recovery status when either of 40 the following applies: 41 (A) The school district has an average daily 42 membership greater than 7,500 and receives an advance 43 of its basic education subsidy at any time. 44 45 (B) The school district receives an advance of its basic education subsidy at any time and is either 46 47 subject to a declaration of financial distress under section 691 or engaged in litigation against the 48 Commonwealth in which the school district seeks 49 financial assistance from the Commonwealth to allow 50

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the school district to continue in operation.

1 (ii) Notwithstanding the provisions of subparagraph (i), the secretary may decline to issue a declaration 2 that a school district is in financial recovery status 3 where the secretary determines that the school district, 4 within the previous five years, has faced an emergency 5 6 that caused the occurrence of a circumstance set forth in subparagraph (i). 7 (2) (i) Within two years of the effective date of this 8 9 section, the State Board of Education shall promulgate final-omitted regulations under the act of June 25, 1982 10 (P.L.633, No.181), known as the Regulatory Review Act, 11 establishing additional criteria which the secretary may 12 consider in determining whether to issue a declaration 13 that a school district is in financial recovery status 14 and whether a school district in financial recovery 15 16 status shall be deemed a moderate financial recovery school district under subdivision (iv) or a severe 17 financial recovery school district under subdivision (v). 18 (ii) (A) In promulgating the regulations required 19 under subparagraph (i), the State Board of Education 20 21 shall convene and consult with a Statewide advisory committee which shall include a superintendent, a 22 23 school board member, a school district business manager or chief financial officer, one designee from 24 25 the department and one designee from the Office of the Budget. 26 (B) Members of the Statewide advisory committee 27 28 required to be convened under clause (A) shall be 29 selected to be representative of the rural, suburban and urban school districts of this Commonwealth. 30 (C) The Statewide advisory committee required to 31 be convened under clause (A) shall be convened not 32 later than 60 days after the effective date of this 33 section and shall meet regularly to fulfill the 34 35 requirements of this paragraph. 36 (b) Failure of Commonwealth to make payment. -- No school 37 district shall be declared in financial recovery status by reason of any of the circumstances enumerated in subsection (a) 38 (1) or any of the criteria stated in regulations promulgated 39 40 under subsection (a) (2) having been caused by the failure of the Commonwealth to make any payment of money due the school 41 district at the time the payment is due, including payment of 42 any Federal funding that is distributed through the 43 44 Commonwealth. 45 (c) Appeal. -- A declaration of financial recovery status by the secretary under this section is appealable under 2 Pa.C.S. 46 47 (relating to administrative law and procedure). Section 622-A. Commitment to ensure delivery of effective 48 educational services. 49 The Commonwealth shall ensure the delivery of effective 50 educational services to all students enrolled in a school 51

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1 district in financial recovery status under Subdivision (i) or
2 in receivership under Subdivision (vi).
3 Section 623-A. School directors to remain in office and
4 elections.
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- (a) Resignation prohibited.--The school directors of a school district that has been declared in financial recovery status under this subdivision or is in receivership under Subdivision (vi) may not resign their offices, except with the consent of the chief recovery officer or receiver, and shall:
 - (1) Remain in office, unless:

- (i) removed from office for neglect of duty under the provisions of section 318; or
- (ii) the directors are elected to another position incompatible with the position of school director or are appointed to any position for which there is a requirement that the appointee must hold no elective office,
- for the remainder of their terms during the time the school district is in financial recovery status or receivership.
- (2) Perform any duties delegated to them by the chief recovery officer or the receiver appointed to serve the school district.
- (3) Comply with any directive issued to them by the chief recovery officer or the receiver if the directive is consistent with the financial recovery plan for the school district.
- (b) No interference with elections.--A declaration by the secretary that a school district is in financial recovery status under section 621-A or the appointment of a receiver under Subdivision (vi) shall in no way interfere with the regular election or reelection of school directors for the school district.
- Section 624-A. Termination of status.
 - (a) Declaration by secretary .--
 - (1) (i) Following a determination that the school district has satisfied and is continuing to satisfy the criteria for termination of financial recovery status enumerated in section 641-A(9), the secretary may issue a declaration terminating the school district's financial recovery status.
 - (ii) In making the determination under this paragraph, the secretary shall consider whether the monthly financial reports submitted by the chief recovery officer to the secretary and the department concerning the school district's progress under the financial recovery plan under section 653-A(a)(3) or 664-A(a)(3) indicate that termination of financial recovery status is appropriate.
 - (2) If the secretary determines to terminate a school district's financial recovery status under this section, the secretary shall issue a written declaration stating:

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(i) That the school district's financial recovery
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           status has been terminated.
               (ii) The effective date of the termination of
 3
           financial recovery status.
 4
               (iii) A statement of the facts upon which the
 5
           secretary relied in making the determination.
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       (b) Determination upon petition by a school district. -- A
 8
    financial recovery school district may petition the secretary
 9
    for a declaration that the school district's financial recovery
    status has been terminated. A declaration issued under this
10
    subsection shall comply with subsection (a).
11
    Section 625-A. Transition period.
12
       (a) Board resumes control and oversight .-- Subject to the
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14
   provisions of subsections (b) and (c), after the secretary
   terminates a school district's financial recovery status under
15
    section 624-A, the following shall apply:
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17
           (1) The board of school directors shall resume full
       control over school district management.
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19
           (2) The chief recovery officer and the department shall
20
       oversee the board of school directors for five years to
       ensure financial stability is maintained.
21
       (b) Petition for appointment of receiver. -- If, during the
22
    transition period after the secretary terminates a school
23
    district's financial recovery status under section 624-A, the
24
    board of school directors fails to maintain the objectives
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   stated in the financial recovery plan, the secretary shall
   petition the court of common pleas in the county in which the
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   school district or the largest part in area of the school
   district is located for the appointment of a receiver under
29
   Subdivision (vi).
30
       (c) Oversight where municipalities financially distressed .--
31
   Notwithstanding the provisions of subsection (a), the chief
32
   recovery officer and the department shall oversee the board of
33
   school directors of any former financial recovery school
34
   district for so long as any political subdivision located within
35
36
   the school district is a financially distressed municipality
   under the act of July 10, 1987 (P.L.246, No.47), known as the
37
   Municipalities Financial Recovery Act, without regard to whether
38
   the school district continues to maintain the objectives stated
39
   in its financial recovery plan. The oversight shall be subject
40
41
   to the provisions of subsection (b).
   Section 626-A. Technical assistance.
42
       Subject to sections 652-A(c)(2)(ii) and 663-A(c)(2)(ii), the
43
   department shall provide technical assistance to each financial
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   recovery school district. The department's provision of
   technical assistance shall be coordinated through the chief
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47
   recovery officer or receiver appointed to serve the financial
   recovery school district.
48
                      (ii) Chief Recovery Officer
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   Section 631-A. Appointment.
50
       (a) Appointment. -- Not later than five days after a
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declaration of financial recovery status under section 621-A, the secretary shall appoint a chief recovery officer for the financial recovery school district. The chief recovery officer shall serve at the pleasure of the secretary.

(b) Qualifications and prohibitions. --

- (1) The chief recovery officer must be an individual who satisfies one of the following:
 - (i) possesses at least five years' experience in one or more of the following areas: budget and financial management, public school finance, school administration, accounting, academic assessment or education law;
 - (ii) holds a graduate degree from an accredited institution of higher education in business or finance and has at least four years' relevant experience in business, finance or management; or
 - (iii) is the current business manager or financial officer of a school district in this Commonwealth.
- (2) The chief recovery officer may not be an elected or an appointed official or employee of the financial recovery school district for which he is appointed to serve as chief recovery officer.
- (3) During the term of appointment as chief recovery officer and for the following two years, the chief recovery officer may not seek or hold elected office in the financial recovery school district for which the chief recovery officer was appointed or in any political subdivision located in the financial recovery school district.
- (c) Not subject to contractual competitive bidding procedures.--Notwithstanding any other provision of law to the contrary, the appointment of a chief recovery officer shall not be subject to contractual competitive bidding procedures. Section 632-A. Compensation.

The department shall pay a chief recovery officer appointed by the secretary under section 631-A actual and necessary expenses incurred in the performance of duties as chief recovery officer and a reasonable salary determined by the department. Section 633-A. Powers and duties.

Subject to section 662-A, the chief recovery officer shall:

- (1) With the assistance of the department, develop, implement and administer a financial recovery plan in accordance with Subdivision (iii).
- (2) Coordinate the department's provision of technical assistance to the financial recovery school district under section 626-A.
- (3) Maintain oversight of the financial recovery school district during the transition period under section 625-A.
- (4) Attend regular and executive sessions of the board of school directors.
- (5) When a receiver is appointed to oversee the management of the financial recovery school district under Subdivision (vi), serve as an advisor to the receiver.

- (6) Where an advisory committee is established under section 654-A, meet at least monthly with the advisory committee.
- (7) In a financial recovery school district to which section 654-A does not apply, conduct at least four public forums on the basis for the financial recovery declaration and the development and implementation of a financial recovery plan.

Section 634-A. Access to information.

- (a) School district required to provide records and information. -- The chief recovery officer shall be given full access to all records of the financial recovery school district. Employees and elected and appointed officials of the financial recovery school district shall provide the chief recovery officer with all records and information requested.
 - (b) Enforcement. --

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- (1) If the chief recovery officer reasonably believes that an employee or an elected or appointed official of the financial recovery school district has failed to answer questions accurately or completely or has failed to furnish information requested, the chief recovery officer shall direct the employee or elected or appointed official in writing to furnish answers to questions or to furnish documents or records, or both.
- (2) If the employee or elected or appointed official refuses to furnish answers to questions or to furnish documents or records within 15 days of a written request, the chief recovery officer shall petition the court of common pleas of the county in which the financial recovery school district or the largest part in area of the financial recovery school district is located for a writ of mandamus requiring the employee or elected or appointed official to provide the chief recovery officer with the information, documents or records requested.
- (3) Within seven days of the filing of a petition under paragraph (2), the court shall conduct a hearing on the petition. The court shall grant the petition and compel the employee or elected or appointed official to provide the requested information unless the court finds by clear and convincing evidence that the request for information is arbitrary, capricious or wholly irrelevant to the duties of the chief recovery officer.
- Section 635-A. Public and private meetings.
 - (a) Public meetings authorized. --
 - (1) The chief recovery officer may hold public meetings, as defined in 65 Pa.C.S. Ch. 7 (relating to open meetings), in connection with the preparation and implementation of a financial recovery plan.
 - (2) Meetings between the chief recovery officer and an advisory committee established under section 654-A shall be public meetings as defined in 65 Pa.C.S. Ch. 7.

(b) Private meetings authorized. -- Notwithstanding the 1 provisions of 65 Pa.C.S. Ch. 7, the chief recovery officer may conduct private negotiation sessions between the financial recovery school district and the individual creditors of the 4 financial recovery school district in an effort to obtain the 5 consent of each creditor to the proposed adjustment and handling of specific claims against the financial recovery school 7 district. 8 9 (iii) Financial Recovery Plan 10 Section 641-A. Contents. 11 A financial recovery plan developed under this subarticle 12 shall: (1) Provide for the delivery of effective educational 13 services to all students enrolled in the financial recovery 14 15 school district. (2) Provide for the payment of lawful financial 16 obligations of the financial recovery school district. 17 (3) Provide for the timely deposit of required payments 18 to the Public School Employees' Retirement Fund. 19 (4) Provide a plan for the financial recovery school 20 district's return to financial stability, which may include 21 any of the following, if appropriate to restoring the 22 financial recovery school district's financial stability: 23 (i) Recommendations for: 24 (A) Satisfying judgments, past-due accounts 25 payable and past-due and payable payroll and fringe 26 benefits. 27 (B) Eliminating deficits and deficit funds. 28 (C) Restoring to special fund accounts money 29 from those accounts that was used for purposes other 30 than those specifically authorized. 31 (D) Balancing the budget, avoiding future 32 deficits in funds and maintaining current payments of 33 34 payroll, fringe benefits and accounts through possible revenue enhancement recommendations, 35 including tax or fee changes. 36 (E) Avoiding a future declaration of financial 37 recovery status. 38 (F) Enhancing the ability of the financial 39 recovery school district to negotiate new general 40 obligation bonds, lease rental debt, funded debt and 41 42 tax and revenue anticipation borrowings. (G) Considering changes in accounting and 43 automation procedures for the financial benefit of 44 the financial recovery school district. 45 (H) Proposing a reduction of debt due on 46 47 specific claims by an amortized or lump-sum payment considered to be the most reasonable disposition of 48 each claim possible for the financial recovery school 49

circumstances.

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district considering the totality of the

1 (ii) Recommendations for: 2 (A) Changes in permanent and temporary staffing levels. 3 (B) Changes in organization. 4 5 (C) Changes in school district policy. 6 (D) Special audits or further studies. 7 (E) The sale, lease, conveyance, assignment or 8 other use or disposition of the financial recovery school district's assets. 9 10 (F) The application for a loan under the 11 Financial Recovery Transitional Loan Program 12 established in Subdivision (vii) in an amount specified by the chief recovery officer in the 13 financial recovery plan. The financial recovery plan 14 15 shall specify the current expenses of the school district to which the loan proceeds would be applied. 16 (iii) An analysis of whether functional 17 consolidation or privatization of existing school 18 district services is appropriate and feasible and 19 20 recommendations for carrying out such consolidation or privatization, including timelines for implementation and 21 anticipated cost efficiencies to be attained. 22 (iv) A capital budget which addresses infrastructure 23 deficiencies. 24 25 (v) Recommendations for greater use of Commonwealth or intermediate unit programs. 26 (vi) Recommendations for, and anticipated cost 27 savings resulting from, the use of powers permitted to be 28 used under section 642-A. 29 (5) Set forth a cash flow analysis for the financial 30 recovery school district. 31 (6) State projections of revenues and expenditures for 32 the current year and the next two years, both assuming the 33 34 continuation of present operations and as impacted by the measures included in the financial recovery plan. 35 (7) State benchmarks and timelines for restoring the 36 financial recovery school district to financial stability. 37 (8) Require the financial recovery school district to 38 39 use financial data software that is connected directly to the 40 department's financial data systems to ensure that both the financial recovery school district and the department are 41 42 using accurate and consistent data. All costs of the financial data software required to be used by the financial 43 recovery school district under this paragraph shall be paid 44 45 by the department. (9) Establish specific criteria that the financial 46 recovery school district must satisfy before the secretary 47 may terminate the financial recovery school district's 48 financial recovery status under section 624-A. Such criteria 49 shall include, but shall not be limited to: 50

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(i) The financial recovery school district does not

1	request an advance of its basic education subsidy.
2	(ii) All teacher and other employee salaries are
3	paid when due.
4	(iii) The financial recovery school district is not
5	in default on any bonds, notes or lease rentals and is
6	not subject to withholding by the secretary under section
7	633.
8	(iv) The financial recovery school district does not
9	satisfy the criteria stated in regulations promulgated
LO	under section 621-A(a)(2).
L1	(v) The financial recovery school district is making
L2	progress toward financial stability.
L3	Section 642-A. Powers and duties.
L4	(a) General rule A school district in financial recovery
L5	status under this subdivision or in receivership under
L6	Subdivision (vi) may exercise any of the following powers only
L7	to the extent that the powers are specifically included in the
L8	school district's financial recovery plan:
L9	(1) Reopen its budget for the current school year,
20	notwithstanding any other provision of law.
21	(2) Convert school buildings to charter schools. The
22	following shall apply:
23	(i) The school district may convert an existing
24	public school building or a portion of an existing public
25	school building to a charter school. There shall be no
26	limit on the number of public schools in the school
27	district that can be converted to a charter school.
28	(ii) The board of school directors may designate and
29	approve by majority vote the existing public school
30	building or portion of an existing public school building
31	that it seeks to convert to a charter school.
32	(iii) (A) The board of school directors shall
33	solicit applications to operate a charter school
34	established under this paragraph through a
35	competitive request for proposal process. The content
36	and dissemination of the request for proposal shall
37	be consistent with the purpose and the requirements
8 8	of Article XVII-A. The board of school directors may
39	accept applications by an individual or entity
ł O	authorized to establish a charter school under
1	section 1717-A(a) to operate the converted charter
ł2	school.
ł3	(B) The board of school directors shall evaluate
14	each submitted proposal in a public manner. Once a
ł5	proposal has been selected, the board of school
16	directors shall explain how and why the proposal was
ł 7	selected and provide evidence, if available, of the
8	provider's success in serving student populations
19	similar to the targeted population, including
50	demonstrated academic achievement, successful
51	<u>management of nonacademic school</u> functions and safe

school environment, if applicable. 1 2 (C) No member of the board of school directors may serve on the board of trustees of an existing 3 school or portion of an existing school which is 4 converted to a charter school under this subsection. 5 (D) The provisions of Article XVII-A shall apply 6 7 to an existing public school building or portion of an existing public school building converted to a 8 9 charter school, provided that any application to 10 operate a charter school under the provisions of this section and any charter school established under the 11 12 provisions of this section shall not be subject to sections 1717-A(b), (c), (d), (e), (f), (q), (h) and 13 (i) and 1724-A, including after the school district's 14 15 financial recovery status is terminated under section 16 624-A or after the school district's receivership 17 expires under section 675-A. 18 (E) In the case of an existing school or portion 19 of an existing school being converted to a charter school, the board of school directors shall establish 20 21 the alternative arrangements for current students who choose not to attend the charter school. 22 (3) Cancel or renegotiate any contract, other than a 23 24 collective bargaining agreement, to which the board of school 25 directors or the school district is a party, if the cancellation or renegotiation of contract will effect needed 26 27 economies in the operation of the district's schools. (4) Increase tax levies in such amounts and at such 28 times as is recommended by the chief recovery officer, 29 subject to the act of June 27, 2006 (1st Sp.Sess., P.L.1873, 30 No.1), known as the Taxpayer Relief Act. 31 32 (5) Appoint a special collector of delinquent taxes for the school district who need not be a resident of the school 33 district. The special tax collector shall exercise all the 34 35 rights and perform all the duties imposed by law on tax collectors for school districts. The tax collector superseded 36 by the special tax collector shall not be entitled to any 37 commissions on the taxes collected by the special tax 38 collector. 39 40 41 42 43 school district. (7) Enter into agreements with persons or for-profit or 44 45

- (6) Dispense with the services of such nonprofessional employees as in the judgment of the chief recovery officer are not actually needed for the economical operation of the
- nonprofit organizations to operate one or more schools. A school operated under this paragraph shall be funded in accordance with the terms of the agreement.
 - (8) Suspend or revoke a charter under section 1729-A.
- (9) Employ professional and senior management employees who do not hold State certifications if the secretary has approved the qualifications of the persons at salaries that

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1 are within the limitations stated in the financial recovery 2 plan. (10) Enter into agreements with persons or for-profit or 3 nonprofit organizations providing educational or other 4 services to or for the school district. Services provided 5 under this paragraph shall be funded in accordance with the 6 7 terms of the agreement. 8 (11) Close or reconstitute a school, including the 9 reassignment, suspension or dismissal of professional employees. 10 11 (12) Appoint managers, administrators or for-profit or nonprofit organizations to oversee the operations of a school 12 or group of schools within the school district. 13 (13) Reallocate resources, amend school procedures, 14 15 develop achievement plans and implement testing or other evaluation procedures for educational purposes. 16 17 (14) Supervise and direct principals, teachers and 18 administrators. (15) Negotiate a new collective bargaining agreement if 19 20 the negotiation of a new collective bargaining agreement will effect needed economies in the operation of the district's 21 22 schools, provided that: (i) Collective bargaining between employees and the 23 school district shall be conducted in accordance with 24 25 this subsection, notwithstanding any provision of law to the contrary. 26 27 (ii) On the date following the secretary's approval of the plan under section 652-A or 663-A, the chief 28 recovery officer shall notify the employee organization 29 30 that a new collective bargaining agreement must be renegotiated and executed within 90 days of the date of 31 32 notice. (iii) If, upon the expiration of the 90-day 33 renegotiation period required under subparagraph (ii), a 34 new collective bargaining agreement has not been 35 ratified, the chief recovery officer shall establish a 36 personnel salary schedule and other contract terms that 37 38 shall apply until a new collective bargaining agreement is ratified. 39 40 (iv) No school district in financial recovery status under this subdivision or in receivership under 41 42 Subdivision (vi) shall be required to engage in collective bargaining negotiations or enter into 43 44 memoranda of understanding or other agreements regarding 45 any of the following issues: (A) Contracts with third parties for the 46 47 provision of goods or services, including educational 48 services or the potential impact of such contracts on 49 employees. 50 (B) Decisions related to reductions in force.

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(C) Staffing patterns and assignments, class

Т	schedules, academic calendar, places of instruction,
2	pupil assessment and teacher preparation time.
3	(D) The use, continuation or expansion of
4	programs designated by the chief recovery officer or
5	board of directors as pilot or experimental programs.
6	(E) The approval or designation of a school as a
7	charter or magnet school.
8	(F) The use of technology to provide
9	instructional or other services.
10	(v) A collective bargaining agreement for
11	professional employees entered into after the expiration
12	or termination of the collective bargaining agreement in
13	effect on the date of the declaration of financial
14	recovery status shall provide for the following:
15	(A) The school day for professional employees
16	shall be equal to or exceed the State average as
17	determined by the department. An extension of the
18	school day resulting from this requirement shall be
19	used exclusively for instructional time for students.
20	(B) The number of instructional days shall be
21	equal to or exceed the State average number of
22	instructional days.
23	(C) The board of directors shall not increase
24	compensation for employees solely to fulfill the
25	requirements under clauses (A) and (B).
26	(vi) A provision in any contract in effect on the
27	date of the declaration of financial recovery status
28	under this article that is in conflict with this section
29	shall be discontinued in any new or renewed contract.
30	(vii) During the time the school district is in
31	financial recovery status or in receivership under
32	Subdivision (vi), all school employees shall be
33	prohibited from engaging in any strike as defined in
34	Article XI-A and section 301 of the act of July 23, 1970
35	(P.L.563, No.195), known as the Public Employe Relations
36	Act. The secretary may suspend the certificate of an
37	employee who violates this subparagraph.
38	(viii) When a school district enters receivership
39	under Subdivision (vi), the 90-day period for
40	renegotiation of a collective bargaining agreement under
41	subparagraph (i) shall begin on the date following the
42	court's issuance of an order granting receivership under
43	section 671-A.
44	(16) Delegate to a person, including an employee of the
45	school district or a for-profit or nonprofit organization,
46	powers the chief recovery officer deems necessary to carry
47	out the purposes of this article, subject to the supervision
48	and direction of the chief recovery officer.
49	(17) Employ, contract with or assign persons or for-
50	profit or nonprofit organizations to review the financial and
51	educational programs of school buildings and make

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recommendations to the chief recovery officer regarding
 1
       improvements to the financial or educational programs of
 2
 3
       school buildings.
           (18) Negotiate a contract with a charter school under
 4
       section 681-A(f).
 5
       (b) Definitions. -- As used in this section, the following
 6
 7
    words and phrases shall have the meanings given to them in this
    subsection unless the context clearly indicates otherwise:
 8
       "Professional employee." The term shall have the meaning as
 9
10
    given in section 1101(1).
11
       "Teacher." An individual who holds an instructional
12
    certificate issued by the department under this act and is
    employed full time as a temporary professional or professional
13
    employee by a school entity and provides learning experiences
14
    directly to students during the instructional day.
15
16
    Section 643-A. Financial recovery plan not affected by certain
17
               collective bargaining agreements or settlements.
       No collective bargaining agreement or arbitration settlement
18
   may in any manner violate, expand or diminish the provisions of
19
    a financial recovery plan in effect on the date of execution of
20
21
   the collective bargaining agreement or arbitration settlement.
22
                  (iv) Process for Moderate Financial
23
                        Recovery School Districts
   Section 651-A. Applicability.
24
       (a) General rule. -- This subdivision shall apply to school
25
   districts that satisfy the criteria for financial recovery
26
    status stated in section 621-A(a)(1)(i)(A).
27
28
       (b) Designation. -- School districts that satisfy the criteria
29
   for financial recovery status stated in section 621-A(a)(1)(i)
   (A) shall be deemed "moderate financial recovery" school
30
31
   districts.
   Section 652-A. Development and approval of plan.
32
33
            Submission of plan. --
           (1) Within 90 days of appointment, the chief recovery
34
35
       officer shall develop a financial recovery plan that complies
36
       with section 641-A and shall provide copies of the plan to
37
       the school district business office, each member of the board
       of school directors, the superintendent of the school
38
       district, the solicitor of the school district and each
39
40
       member of the advisory committee established under section
       654-A. The chief recovery officer may comply with this
41
42
       subsection by providing copies of the plan by electronic
43
       mail.
44
           (2) (i) The chief recovery officer may request from the
           secretary an extension of time to comply with paragraph
45
46
           (1).
47
               (ii) The secretary shall grant the request for an
           extension of time, if the secretary determines that the
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(b) Public inspection. -- Upon receipt of the plan, the board

chief recovery officer needs additional time to develop a

financial recovery plan that complies with section 641-A.

of school directors shall immediately place the plan on file for public inspection in the school district business office and make the plan available on the school district's publicly accessible Internet website.

(c) Board of school directors' approval. --

- (1) Within 30 days of the chief recovery officer's submission of the plan to the board of school directors, the board of school directors shall approve or disapprove the plan by majority vote at a public meeting of the board of school directors. Approval of the plan by the board of school directors shall constitute the school district's application for a loan under Subdivision (vii) in the amount specified in the financial recovery plan.
- (2) If the board of school directors does not approve the plan within 30 days, the following shall apply:
 - (i) The school district shall not be eliqible for a financial recovery transitional loan under Subdivision (vii).
 - (ii) The school district shall not receive technical assistance from the department under section 626-A.
- (3) If the board of school directors does not approve the plan within 365 days following a declaration of financial recovery status, the secretary shall petition the court of common pleas of the county in which the school district or the largest part in area of the school district is located for the appointment of a receiver under Subdivision (vi). The secretary shall file the petition under this paragraph not less than 366 days nor more than 370 days following the declaration of financial recovery status.
- (d) Secretary approval. --
- (1) If the board of school directors approves the plan under subsection (c), the chief recovery officer shall provide a copy of the plan to the secretary within five days of the board's approval.
- (2) Within ten days of the chief recovery officer's submission of the plan to the secretary, the secretary shall approve or disapprove the plan in a written statement.

 Approval of the plan by the secretary shall constitute the department's approval of a loan under Subdivision (vii) in the amount specified in the financial recovery plan.
- (3) If the secretary disapproves the plan, the following shall apply:
 - (i) The secretary's written statement shall state the reasons for the secretary's disapproval of the plan and recommendations for revisions to the plan.
 - (ii) The chief recovery officer shall develop a revised plan within 20 days of receipt of the secretary's written statement disapproving the plan, distribute copies of the plan as required under subsection (a) and submit the revised plan to the board of school directors and the secretary for approval pursuant to subsection (c)

and this subsection.

Section 653-A. Implementation of financial recovery plan.

- (a) Chief recovery officer charged with implementing plan.--Following the secretary's approval of the financial recovery plan under section 652-A(d), the chief recovery officer shall:
 - (1) Implement the plan.
 - (2) Give written notice of the plan's adoption to creditors, the employee organization and other parties who will be directly affected by the plan's implementation. The notice shall outline the provisions of the plan and specify how that party's claim or interest will be treated.
 - (3) Oversee the implementation and completion of the plan by directly controlling the implementation process, including directing employees and elected or appointed officials of the school district to take actions that, in the judgment of the chief recovery officer, are necessary to implement the plan and to refrain from taking actions that, in the judgment of the chief recovery officer, would impede the implementation of the plan.
 - (4) Provide the department and the secretary with monthly reports that contain the following information:
 - (i) Evidence of payments to creditors as required under the plan.
 - (ii) Evidence that any loan given to the school district from the department under Subdivision (vii) is being repaid.
 - (iii) Monthly revenue and expenditure sheets which indicate the balances of each in relation to the other.
 - (iv) Evidence that the recommendations stated in the plan are being accomplished by the dates specified in the plan, where applicable.
 - (5) Suggest amendments or revisions to the plan that may be necessary to implement or complete the plan or adapt the plan to circumstances that arise or become apparent after approval of the plan by the secretary. In determining whether to suggest amendments or revisions to the plan, the chief recovery officer shall consult with the board of school directors, the advisory committee established under section 654-A and the superintendent of the school district.

 Amendments or revisions to the plan shall be submitted to the board of school directors and the secretary for approval as provided in section 652-A.
 - (6) Upon achievement of the goals and objectives stated in the plan, recommend to the secretary that financial recovery status be terminated under section 624-A.

 (b) Duty to comply.--
 - (1) The board of school directors shall comply with all directives of the chief recovery officer under subsection (a)
 (3) and may take no action that is:
 - (i) inconsistent with the plan;
 - (ii) not specifically identified in the plan; or

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(iii) not directed by the chief recovery officer as
 1
           necessary to implement the plan.
 2
           (2) If a board of school directors fails to comply with
 3
       paragraph (1), the school district shall be subject to the
 4
 5
       appointment of a receiver under Subdivision (vi).
 6
    Section 654-A. Advisory committee.
 7
       (a) Establishment. --
           (1) Within ten days after a school district to which
 8
       this subdivision applies is declared to be in financial
 9
       recovery status under section 621-A, the board of school
10
       directors shall establish an advisory committee to meet and
11
       consult with the chief recovery officer or receiver in
12
13
       carrying out the duties of the chief recovery officer or
14
       receiver under this article.
           (2) The sole function of the advisory committee shall be
15
       to provide recommendations and feedback to the chief recovery
16
17
       officer or receiver on the development and implementation of
       the financial recovery plan.
18
19
       (b) Composition. -- The advisory committee established under
20
    subsection (a) shall consist of:
21
           (1) The following members appointed by the board of
       school directors:
22
23
               (i) Two members of the board of school directors.
               (ii) One principal employed by the school district.
24
25
               (iii) One business official employed by the school
           district.
26
           (2) The following members appointed by the intermediate
27
28
       unit of which the school district is a member:
               (i) One employee of the intermediate unit.
29
               (ii) One representative of a charter school or cyber
30
31
           charter school in which students residing in the school
32
           district are enrolled.
33
               (iii) One special education advocate.
34
               (iv) One superintendent, school director or business
           official of an adjoining school district.
35
36
               (v) Two residents of the school district.
37
           (3) One teacher appointed by the employee organization
       that represents teachers employed by the school district.
38
       (c) Compensation prohibited. -- Members of the advisory
39
    committee shall receive no compensation for their services.
40
       (d) Meetings. -- The advisory committee shall meet with the
41
42
    chief recovery officer or receiver at least monthly to discuss
    the development or implementation of the financial recovery
43
   plan. Meetings of the advisory committee shall be in accordance
44
   with 65 Pa.C.S. Ch. 7 (relating to open meetings).
45
       (e) Termination. -- The advisory committee shall terminate
46
47
   when the school district's financial recovery status terminates
   under section 624-A.
48
       (f) Establishment of advisor committee following appointment
49
   of receiver. --
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(1) If a receiver is appointed under section 671-A(a)(1)

- (iii), the board of school directors shall establish an advisory committee within ten days of the appointment of the receiver.
- (2) The sole function of the advisory committee shall be to provide recommendations and feedback to the receiver on the development and implementation of the financial recovery plan.
- (3) The provisions of subsections (b), (c) and (d) shall apply to the advisory committee.
- (4) The advisory committee shall terminate when the school district's receivership expires under section 675-A.
 - (v) Process for Severe Financial Recovery School Districts

Section 661-A. Applicability.

- (a) General rule.--This subdivision shall apply to school districts that satisfy the criteria for financial recovery status stated in section 621-A(a)(1)(i)(B).
- (b) Designation.--School districts that satisfy the criteria for financial recovery status stated in section 621-A(a)(1)(i)
 (B) shall be deemed "severe financial recovery" school districts.

22 Section 662-A. Vote to proceed.

- (a) General rule.--Within 14 days following a declaration of financial recovery status under section 621-A, the board of school directors of a school district to which this subdivision applies shall, at a regular or special meeting of the board of school directors, adopt by majority vote a resolution electing to proceed with one of the following:
 - (1) cooperation with the chief recovery officer appointed under Subdivision (ii) and development, approval and implementation of a financial recovery plan under sections 663-A and 664-A; or
 - (2) the appointment of a receiver under Subdivision (vi).
- (b) Effect of failure to vote.--Any failure by the board of school directors to hold a vote under this section within 14 days shall be deemed a vote to proceed with the appointment of a receiver.
- (c) Receivership.--Where the board of school directors votes to proceed with the appointment of a receiver under subsection (a) (2) or fails to hold a vote under subsection (a), the secretary shall file a petition for the appointment of a receiver under section 671-A(a) by the earlier of the following:
 - (1) five days following the vote of the board of school directors to proceed with the appointment of a receiver; or
 - (2) nineteen days following the declaration of financial recovery status.
- 48 Section 663-A. Development and approval of plan.
 - (a) Submission of plan. --
 - (1) Within 30 days of appointment, the chief recovery officer of a school district that votes to proceed under

section 662-A(1) shall develop a financial recovery plan that 1 complies with section 641-A and provide copies of the plan to 2 the school district business office, each member of the board 3 4 of school directors, the superintendent of the school district and the solicitor of the school district. The chief 5 recovery officer may comply with this subsection by providing 6 copies of the plan by electronic mail. 7 8 (2) (i) The chief recovery officer may request from the 9 secretary an extension of time to comply with paragraph 10 (1).11 (ii) The secretary shall grant the request for an extension of time, if the secretary determines that the 12 chief recovery officer needs additional time to develop a 13 14 financial recovery plan that complies with section 641-A. Public inspection. -- Upon receipt of the plan, the board 15 16 of school directors shall immediately place the plan on file for public inspection in the school district business office and 17 make the plan available on the school district's publicly 18 19 accessible Internet website. (c) Board of school directors' approval.--20 (1) (i) Within ten days of the chief recovery officer's 21 22 submission of the plan to the board of school directors, the board of school directors shall approve or disapprove 23 the plan by majority vote at a public meeting of the 24 board of school directors. The approval of the plan by 25 the board of school directors shall constitute the school 26 district's application for a loan under Subdivision (vii) 27 28 in the amount specified in the financial recovery plan. (ii) Any failure by the board of school directors to 29 vote on the proposed plan within ten days shall be deemed 30 a vote to disapprove the plan. 31 (2) If the board of school directors does not approve 32 33 the plan within ten days, the following shall apply: (i) The school district shall not be eligible for a 34 35 financial recovery transitional loan under Subdivision (vii). 36 37 (ii) The school district shall not receive technical assistance from the department under section 626-A. 38 (iii) The secretary shall petition the court of 39 40 common pleas of the county in which the school district or the largest part in area of the school district is 41 located for the appointment of a receiver under 42

(3) The secretary shall file the petition under this paragraph not later than five days following the vote by the board of school directors to disapprove the plan.

(d) Secretary approval. --

Subdivision (vi).

(1) If the board of school directors approves the plan under subsection (c), the chief recovery officer shall provide a copy of the plan to the secretary within five days.

(2) Within ten days of the chief recovery officer's

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1 submission of the plan to the secretary, the secretary shall 2 approve or disapprove the plan in a written statement. The approval of the plan by the secretary shall constitute the 3 department's approval of a loan under Subdivision (vii) in 4 the amount specified in the financial recovery plan. 5 (3) If the secretary disapproves the plan, the following 6 7 shall apply: (i) The secretary's written statement shall state 8 9 the reasons for the secretary's disapproval of the plan and recommendations for revisions to the plan. 10 (ii) The chief recovery officer shall develop a 11 revised plan within 20 days of receipt of the secretary's 12 written statement disapproving the plan, distribute 13 14 copies of the plan as required under subsection (a) and submit the revised plan to the board of school directors 15 16 and the secretary for approval under subsection (c) and 17 this subsection. Section 664-A. Implementation of financial recovery plan. 18 (a) Chief recovery officer charged with implementing plan. --19 20 Following the secretary's approval of the financial recovery plan under section 663-A(d), the chief recovery officer shall 21 22 implement the plan and: (1) Give written notice of the plan's adoption to 23 creditors, the employee organization and other parties who 24 will be directly affected by the plan's implementation. The 25 26 notice shall outline the provisions of the plan and specify how that party's claim or interest will be treated. 27 (2) Oversee the implementation and completion of the 28 plan by directly controlling the implementation process, 29 including directing employees and elected or appointed 30 31 officials of the school district to take actions that, in the judgment of the chief recovery officer, are necessary to 32 implement the plan and to refrain from taking actions that, 33 34 in the judgment of the chief recovery officer, would impede the implementation of the plan. 35 (3) Provide the department and the secretary with 36 monthly reports that contain the following information: 37 (i) Evidence of payments to creditors as required 38 39 under the plan. (ii) Evidence that any loan given to the school 40 41 district from the department under Subdivision (vi) is 42 being repaid. (iii) Monthly revenue and expenditure sheets which 43 indicate the balances of each in relation to the other. 44 45 (iv) Evidence that the recommendations stated in the plan are being accomplished by the dates specified in the 46 47 plan where applicable. (4) Suggest amendments or revisions to the plan that may 48 be necessary to implement or complete the plan or adapt the 49

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approval of the plan by the secretary. In determining whether

plan to circumstances that arise or become apparent after

to suggest amendments or revisions to the plan, the chief 1 recovery officer shall consult with the board of school 2 directors and the superintendent of the school district. 3 4 Amendments or revisions to the plan shall be submitted to the board of school directors and the secretary for approval as 5 6 provided in section 663-A. 7 (5) Upon achievement of the goals and objectives stated 8 in the plan, recommend to the secretary that financial recovery status be terminated under section 624-A. 9 10 (b) Duty to comply. --(1) The board of school directors shall comply with all 11 directives of the chief recovery officer under subsection (a) 12 (2) and may take no action that is: 13 (i) inconsistent with the plan; 14 15 (ii) not specifically identified in the plan; or (iii) not directed by the chief recovery officer as 16 17 necessary to implement the plan. 18 (2) If a board of school directors fails to comply with paragraph (1), the school district shall be subject to the 19 20 appointment of a receiver under Subdivision (vi). 21 (vi) Receivership Section 671-A. Appointment of a receiver. 22 (a) Duty to file petition. --23 (1) The secretary shall petition the court of common 24 25 pleas in the county in which a school district or the largest part in area of the school district is located for the 26 appointment of the individual named in the petition to serve 27 as receiver for the school district upon the occurrence of 28 any of the following conditions: 29 (i) A failure by the board of school directors to 30 approve a financial recovery plan under section 652-A(c) 31 32 or 663-A(c). (ii) A failure by the board of school directors to 33 comply with directives issued by the chief recovery 34 officer under section 653-A(a)(2) or 664-A(a)(2). 35 (iii) A failure by the board of school directors to 36 satisfy or continue to satisfy the objectives stated in 37 the financial recovery plan under section 641-A(9) during 38 the transition period under section 625-A. 39 40 (iv) A vote by the board of school directors to proceed with the appointment of a receiver under section 41 662-A(2). 42 (2) For a school district that was declared to be in 43 financial recovery status under section 621-A(a)(1)(i)(A), 44 the secretary shall file a petition under this section not 45 less than 366 days nor more than 370 days following the 46 declaration of financial recovery status. 47 (b) Financial recovery plan. -- The secretary shall attach to 48

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the petition filed under subsection (a) a copy of a financial

recovery plan for the school district. The financial recovery

plan attached to the petition shall comply with section 641-A.

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When a receiver is appointed under this subdivision, all
 1
    references to the chief recovery officer in section 641-A shall
 2
    be deemed references to the receiver appointed under this
 3
 4
    subdivision.
       (c) Requirements for individual appointed as receiver .--
 5
           (1) To be appointed as receiver under this subdivision,
 6
 7
       an individual must satisfy one of the following:
               (i) possess at least five years' experience in one
 8
           or more of the following areas: budget and financial
 9
           management, public school finance, school administration,
10
11
           accounting, academic assessment or education law;
12
               (ii) hold a graduate degree from an accredited
           higher education institution in business or finance and
13
           have at least four years' relevant experience in
14
15
           business, finance or management; or
               (iii) be the current business manager or financial
16
17
           officer of a school district in this Commonwealth.
           (2) The chief recovery officer of the financial recovery
18
       school district may be appointed as receiver.
19
           (3) The receiver shall not:
20
               (i) Seek or hold a position as an employee or as an
21
22
           elected or appointed official of the school district for
           which the individual is appointed to serve as receiver
23
           during the term of the receivership or for a period of
24
           two years after the receivership has ended.
25
               (ii) Seek or hold elected office in a political
26
           subdivision within the school district during the term of
27
           the receivership or for a period of two years after the
28
29
           receivership has ended.
               (iii) Engage in any conduct prohibited by the act of
30
           July 19, 1957 (P.L.1017, No.451), known as the State
31
32
           Adverse Interest Act, or 65 Pa.C.S. Ch. 11 (relating to
           ethics standards and financial disclosure).
33
34
       (d) Consent. -- The occurrence of any of the conditions
    enumerated in subsection (a) shall be deemed consent by the
35
   board of school directors to a petition filed by the secretary
36
    for the appointment of a receiver under this subdivision.
37
       (e) Notice. -- On the same day the secretary files the
38
   petition under subsection (a), the secretary shall:
39
           (1) Serve the petition by electronic mail, first class
40
       mail or hand delivery upon all of the following:
41
42
               (i) Each member of the board of school directors of
           the school district.
43
               (ii) The chief recovery officer of the school
44
           district.
45
               (iii) The superintendent of the school district.
46
47
                     The solicitor of the school district.
               (iv)
48
               (v) Each member of the advisory committee, if an
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           advisory committee has been established under section
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           654-A.
51
           (2) Publish notice of the filing of the petition once in
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a newspaper of general circulation in the school district.

(f) Hearing.--Within seven days after the filing of a petition under subsection (a), the court of common pleas shall conduct a hearing on the petition.

(g) Order.--

- (1) Not later than ten days following the hearing conducted under subsection (f), the court shall issue an order granting or denying the receivership. The court shall grant the receivership unless the court finds by clear and convincing evidence that the petition for the appointment of a receiver is arbitrary, capricious or wholly irrelevant to restoring the school district to financial stability.
- (2) An order issued under this subsection granting the receivership shall do all of the following:
 - (i) Declare the school district to be in receivership for a period of three years, subject to extension under section 675-A(b).
 - (ii) State the criteria upon which the order is granted.
 - (iii) State findings of fact to support the order.
 - (iv) Appoint the individual named in the petition to be the receiver if the individual satisfies the provisions of subsection (c). The court may not appoint anyone other than the individual named in the petition as the receiver.
 - (v) Direct the receiver to implement the financial recovery plan attached to the petition under subsection (b).
 - (vi) Order the department to award a loan to the school district under section 682-A(a)(1)(ii), if the receiver appointed for the school district has applied for a loan under section 682-A(a)(1)(ii) and the school district satisfies the criteria stated in section 681-A(a).
- (3) An order issued under this subsection denying the receivership shall state:
 - (i) The reasons the petition was denied.
 - (ii) Findings of fact to support the order.

(h) Compensation. ~-

- (1) The receiver's compensation shall be set pursuant to a contract between the receiver and the department and paid by the department.
- (2) The department shall reimburse the receiver for all actual and necessary expenses incurred in the performance of the individual's duties as receiver.
- (i) Liability and immunity.--The receiver shall not be
 personally liable for any obligations of the school district.

 The receiver shall be entitled to sovereign and official
 immunity as provided in 1 Pa.C.S. § 2310 (relating to sovereign
 immunity reaffirmed; specific waiver) and shall remain immune
 from suit except as provided by and subject to the provisions of

1 42 Pa.C.S. Ch. 85 Subchs. A (relating to general provisions) and
2 B (relating to actions against Commonwealth parties).
3 Section 672-A. Powers and duties.

(a) Assumption of powers and duties. --

- (1) When a receiver is appointed under section 671-A, the receiver shall assume all powers and duties of the chief recovery officer and the board of school directors, including all powers and duties of the board of school directors stated in the financial recovery plan.
- (2) Paragraph (1) shall not apply to the power to levy and raise taxes. Such power shall remain solely with the board of school directors, provided that the board of school directors shall levy and raise taxes if directed to do so by the receiver.
- (3) The chief recovery officer appointed for the financial recovery school district under section 631-A shall remain in place as an advisor to the receiver.
- (4) If the chief recovery officer appointed under section 631-A is appointed as receiver by the court under section 671-A, the secretary may appoint an individual to replace the chief recovery officer, subject to section 631-A(b).
- (b) Powers and duties of the receiver.--In addition to the powers assumed under subsection (a), a receiver appointed under section 671-A shall have the following powers and duties, notwithstanding any other provision of law to the contrary:
 - (1) Implement the financial recovery plan attached to the petition filed under section 671-A(a).
 - (2) Submit quarterly reports to the secretary, superintendent and board of school directors of the school district concerning the progress of the school district under the financial recovery plan. Where an advisory committee has been established under section 654-A, the reports shall also be submitted to the advisory committee. The reports shall be posted on the school district's publicly accessible Internet website.
 - (3) Direct employees and appointed officials of the school district to take actions that, in the judgment of the receiver, are necessary to implement the financial recovery plan and to refrain from taking actions that, in the judgment of the receiver, would impede the implementation of the plan.
 - (4) Direct the board of school directors to levy and raise taxes.
 - (5) Modify the financial recovery plan as necessary to restore the school district to financial stability by submitting a petition to the court of common pleas. Within seven days of the filing of the petition, the court of common pleas shall issue a decision approving or disapproving the petition. The court of common pleas shall approve the modification, unless the court finds by clear and convincing evidence that the modification is arbitrary, capricious or

wholly inadequate to restore the school district to financial stability.

- (6) Employ financial or legal experts the receiver deems necessary to implement or modify the financial recovery plan. Notwithstanding any law to the contrary, the employment of such experts shall not be subject to contractual competitive bidding procedures.
- (7) Attend regular and executive sessions of the board of school directors of the school district.
- (8) Petition the court of common pleas in the county in which the school district or the largest part in area of the school district is located to issue a writ of mandamus upon any employee or elected or appointed official of the school district to secure compliance with a directive of the receiver issued under paragraph (3) or (4). Within seven days of the filing of the petition, the court shall grant the relief requested if the court determines that the directive is consistent with the financial recovery plan.
- (9) Meet at least monthly with the advisory committee, where an advisory committee has been established under section 654-A.
- (c) Prohibited activity.--Nothing in this subarticle or the financial recovery plan shall be construed to authorize the receiver to do any of the following:
 - (1) Unilaterally levy or raise taxes.
 - (2) Unilaterally abrogate, alter or otherwise interfere with a lien, charge, covenant or relative priority that is:
 - (i) Held by a holder of a debt obligation of a school district.
 - (ii) Granted by the contract, law, rule or regulation governing the debt obligation.
 - (3) Unilaterally impair or modify existing bonds, notes, school district securities or other lawful contractual or legal obligations of the school district, except as otherwise ordered by a court of competent jurisdiction or as provided in section 642-A(a)(3) and (15).
- Section 673-A. Effect of appointment of receiver.
- (a) General rule. -- The appointment of a receiver under this subdivision shall have the effect of:
 - (1) Imposing on the employees and elected and appointed officials of the school district a duty to comply with directives of the receiver issued under section 672-A(b)(3) or (4).
 - (2) Suspending the authority of the elected and appointed officials of the school district to exercise power on behalf of the school district pursuant to law, charter, resolution, ordinance, rule or regulation, except as directed by the receiver under section 672-A(b)(3) or (4).
- (b) Form of government.--Appointment of a receiver under this article shall not be construed to change the form of government of the school district.

- Section 674-A. Vacancy and revocation.
- (a) General rule. -- When a vacancy in the office of the receiver occurs, the secretary shall file a petition with the court of common pleas in the county in which the school district or the largest part in area of the school district is located requesting that the individual named in the petition be appointed as receiver.
- (b) Revocation .-- The secretary may, for any reason, file a petition with the court of common pleas in the county in which the school district or the largest part in area of the school district is located requesting that the appointment of the receiver be revoked and that the current receiver be replaced by the individual named in the petition.
 - (c) Requirements.--

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- (1) The requirements of section 671-A(c) shall apply to the individual named in a petition filed under subsection (a) or (b). Within seven days of the secretary's filing of a petition under subsection (a) or (b), the court shall grant the petition to appoint the named individual as receiver if the individual satisfies the requirements of section 671-A(c).
- (2) The court may not appoint anyone other than the individual named in the petition as the receiver. Section 675-A. Termination of receivership.
- (a) Time. -- Except as otherwise provided under subsection (b), a receivership granted under section 671-A shall expire three years after the initial appointment of the receiver under section 671-A.
 - (b) Extension. --
 - (1) The secretary may petition the court of common pleas in the county in which the school district or the largest part in area of the school district is located for one or more extensions of the receivership.
 - (2) The court shall grant each extension for another three years unless the court finds by clear and convincing evidence that the request for extension is arbitrary, capricious or wholly irrelevant to restoring the school district to financial stability.
- 39 Section 676-A. Transition period.
 - (a) Board resumes control. -- Subject to the provisions of subsections (b) and (c), after a receivership granted under section 671-A expires according to the provisions of section 675-A, the following shall apply:
 - (1) The board of school directors shall resume full control over school district management.
 - (2) The chief recovery officer and the department shall oversee the board of school directors for five years to ensure financial stability is maintained.
- (b) Declaration of financial recovery status. -- If, during 49 50 the transition period after the expiration of the receivership, 51 the board of school directors fails to maintain the objectives

stated in the financial recovery plan, the school district shall be subject to a declaration of financial recovery status under Subdivision (i).

(c) Oversight where municipalities financially distressed.-Notwithstanding the provisions of subsection (a), the chief
recovery officer and the department shall oversee the board of
school directors of any school district formerly in receivership
under this subdivision for so long as any political subdivision
located within the school district is a financially distressed
municipality under the act of July 10, 1987 (P.L.246, No.47),
known as the Municipalities Financial Recovery Act, without
regard to whether the school district continues to maintain the
objectives stated in its financial recovery plan.

(vii) Financial Recovery Transitional Loan Program

Section 681-A. Program.

- (a) Establishment.--The Financial Recovery Transitional Loan Program is established in the department under which the department shall provide loans to school districts that satisfy both of the following:
 - (1) The school district satisfies the criteria for a declaration of financial recovery status under section 621-A(a)(1)(i).
 - (2) The board of school directors has approved a financial recovery plan under section 652-A(c) or 663-A(c).
- (b) Nature of loans. -- All loans granted by the department shall be free from interest and shall be repayable according to a covenant that states a schedule for repayment in specified amounts and dates.
- (c) Funding of loans.--All loans granted by the department under this subdivision may be made from moneys in the account established under subsection (d).
- (d) Financial Recovery School District Transitional Loan
 Account.--
 - (1) The Financial Recovery School District Transitional Loan Account is established as a restricted account in the department.
 - (2) The account may be funded by any annual appropriation from the General Assembly for this program, principal repayments on all loans made under this subdivision, other funds not encumbered or committed from appropriations for grants and subsidies made to the department to assist school districts for the prior fiscal year which are authorized for use by the General Assembly on an annual basis and any interest earned on moneys in the account.
 - (3) The moneys in the account may be used to make loans under this subdivision.
 - (e) Eligibility and suspension of loan. --
 - (1) A school district that satisfies the criteria stated in subsection (a) shall receive a loan under this subdivision

in the amount, and accessible over the term, stated in the financial recovery plan approved by the secretary under section 652-A(d)(2) or 663-A(d)(2) or ordered by the court under section 671-A(g)(2)(vi).

- (2) (i) Any loan granted under this subdivision to a school district shall be suspended and immediately due and payable if, in the judgment of the secretary, the school district fails to take all actions necessary to implement a financial recovery plan under section 653-A(b) or 664-A(b) and is not progressing toward financial stability.
- (ii) Where the secretary determines to suspend a loan under this paragraph, the secretary shall notify the chair and minority chair of the Appropriations Committee of the Senate, the chair and minority chair of the Appropriations Committee of the House of Representatives, the chair and minority chair of the Education Committee of the Senate and the chair and minority chair of the Education Committee of the House of Representatives.

(f) Voluntary agreement.--

- (1) A school district that receives a loan under this subdivision may enter into a voluntary agreement with one or more charter schools in which students residing within the school district are enrolled, which agreement provides that the charter school may give the school district funds to assist the school district in repayment of the loan.
- (2) Any amount provided by the charter school under this subsection shall be in an amount agreed upon by the charter school and the school district.

Section 682-A. Loan procedure.

(a) General rule.--

- (1) (i) The chief recovery officer of a school district that is eliqible for a loan under section 681-A(a) may apply to the secretary for a loan on behalf of the school district. The submission of a financial recovery plan to the secretary under section 652-A(d) or 663-A(d) that recommends the application for a loan under section 641-A(4)(ii)(F) shall constitute an application to the secretary for a loan under this subdivision.
- (ii) If a receiver has been appointed for the school district in accordance with section 671-A(a)(1)(iii), the receiver may apply to the secretary for a loan on behalf of the school district. The submission of a financial recovery plan to the court under section 671-A(b) that recommends the application for a loan pursuant to section 641-A(4)(ii)(F) shall constitute an application to the secretary for a loan under this subdivision. Through an order issued under section 671-A(q), the court shall order the department to approve a loan to the school district under this subdivision if the school district satisfies the criteria stated in section 681-A(a).

- following upon reasonable belief:

 (i) all steps have been taken to ensure only
 critical payments have been made to maintain and continue
 instruction of students enrolled in the school district;
 and
 - (ii) either of the following exists:
 - (A) the school district is in imminent danger of insolvency; or
 - (B) the school district may cease operations within 30 days.
 - (2) (i) Upon receipt of an application under this subsection, the secretary shall review all data immediately available and shall determine whether a loan is warranted.
 - (ii) If warranted, the secretary shall approve the application and request the release of the funds from the Secretary of the Budget. The secretary may impose such terms and conditions on a loan approved under this subsection as the secretary determines are necessary and appropriate.
 - (iii) The secretary's determination under this subsection is appealable under 2 Pa.C.S. (relating to administrative law and procedure).
- Section 683-A. Limitations.

- (a) Use.--A loan to a school district under this subdivision shall be used solely to implement the components of the financial recovery plan, including the payment of current expenses of the school district as identified in the financial recovery plan.
- (b) Local Government Unit Debt Act.--A loan to a school district under this subdivision shall not be subject to, and shall be subordinate to indebtedness incurred under, the provisions of 53 Pa.C.S. Pt. VII Subpt. B (relating to indebtedness and borrowing).
- (c) Amount.--The aggregate amount of loans awarded to school
 districts under this subdivision shall not at any time exceed
 the amount in the Financial Recovery School District
 Transitional Loan Account.
- 49 (d) Number of loans.--A school district eligible for a loan 50 under this subdivision shall receive a maximum of one loan per 51 fiscal year.

(e) Withholding not applicable. -- A school district's failure to make timely payment of principal on a loan issued under this subdivision shall not subject the school district to withholding of unpaid amounts from State appropriations under section 633.

(viii) Miscellaneous Provisions

Section 691-A. Applicability.

- (a) General rule.--Except as otherwise provided in subsection (b), nothing in this article is intended to limit or otherwise abrogate the applicability of any other part of this act.
- (b) Conflict.--If there is a conflict between a provision of this article and any other provision of this act or other State law, the provision of this article shall prevail.

 Section 692-A. Bankruptcy prohibited.

A school district may not file a municipal debt adjustment action under the Bankruptcy Code (11 U.S.C. § 101 et seq). Section 693-A. Termination of special board of control.

Where a school district is governed by a special board of control under section 692 as of the effective date of this section, the special board of control shall terminate immediately upon the appointment of a chief recovery officer for the school district as provided under section 631-A.

Section 11. Sections 907-A(b)(3) and 921-A(a.1) of the act, amended or added June 30, 2011 (P.L.112, No.24), are amended to read:

Section 907-A. Subsidies for Services.--* * *

(b) No later than February 1, 2012, and by February 1 of each year thereafter, an intermediate unit shall submit to the Department of Education a report on subsidies and funds received in accordance with this section.

* * *

(3) The Department of Education shall post the reports on its publicly accessible Internet website by March 1 of each year.

* * *

Section 921-A. Financial Reports.--* * *

(a.1) [The] By March 1 of each year, the Department of Education shall post on its publicly accessible Internet website information included in the intermediate units' annual financial reports. In posting the information, the Department of Education shall use a format consistent with the format the Department of Education uses when posting the annual financial report information of other local education agencies.

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Section 12. Section 1073 of the act, amended January 14, 1970 (1969 P.L.468, No.192) and January 16, 1974 (P.L.1, No.1), is amended to read:

Section 1073. Manner of Election or Approval.--(a) The board of school directors of each school district[, except in school districts of the first class,] shall meet at its regular place of meeting, during the last year of the term of the

district superintendent or at any other time when a vacancy 1 shall occur in the office of district superintendent, at an hour previously fixed by the board. The secretary of each board of school directors shall mail to each member thereof at least five 5 days beforehand, a notice of the time, place and purpose of such meeting. At such meeting the board shall elect or approve a 7 properly qualified district superintendent to enter into a contract to serve a term of [from] three to five years from the 8 9 first day of July next following his election or from a time mutually agreed upon by the duly elected district superintendent 10 and the board of school directors. The contract shall be subject 11 to the act of February 14, 2008 (P.L.6, No.3), known as the 12 13 "Right-to-Know Law."

- (b) At a regular meeting of the board of school directors occurring at least one hundred fifty (150) days prior to the expiration date of the term of office of the district superintendent, the agenda shall include an item requiring affirmative action by five or more members of the board of school directors to notify the district superintendent that the board intends to retain him for a further term of [from] three (3) to five (5) years or that another or other candidates will be considered for the office. In the event that the board fails to take such action at a regular meeting of the board of school directors occurring at least one hundred fifty (150) days prior to the expiration date of the term of office of the district superintendent, he shall continue in office for a further term of similar length to that which he is serving.
- 28 The term of office or commission of a district 29 superintendent or assistant district superintendent shall not be shortened by reason of the fact that the district in which he 30 31 serves shall be come part of a joint school, or by reason of the 32 fact that the district in which he serves shall become a part of a new school district established as the result of 33 34 reorganization of school districts pursuant to Article II., 35 subdivision (i) or section 224 of this act. Any district 36 superintendent, assistant district superintendent or supervising principal not selected as the district superintendent of the 37 joint school or newly established school district in which the 38 39 district he serves becomes a part shall be assigned to a position or office for which he is eligible: Provided, however, 40 That in a new school district reorganized under Article II., 41 42 subdivision (i) or section 224 of this act, he shall be assigned to a position or office which is administrative or supervisory 43 in nature only, but there shall be no reduction in salary until 44 the expiration of his commission. Thereafter, unless elected to 45 46 an office requiring a commission he shall have the status of a 47 professional employe: Provided, That the board of school directors may adjust the salary according to the classification 48 of the position to which he may be assigned, and that the period 49 50 of service as a commissioned district superintendent, assistant 51 district superintendent or associate superintendent shall be

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1 counted as time served as a professional employe in determining 2 his seniority rights.

(e) The following shall apply:

- (1) Notwithstanding any other provision of law, no individual shall be employed as a district superintendent or assistant district superintendent by a school district except pursuant to a written contract of employment expressly stating the terms and conditions of employment.
- (2) A contract for the employment of a district superintendent or assistant district superintendent shall do all of the following:
- (i) Contain the mutual and complete agreement between the district superintendent or assistant district superintendent and the board of school directors with respect to the terms and conditions of employment.
- (ii) Consistent with State Board of Education certification requirements, specify the duties, responsibilities, job description and performance expectations, including performance standards and assessments provided for under section 1073.1.
- (iii) Incorporate all provisions relating to compensation and benefits to be paid to or on behalf of the district superintendent or assistant district superintendent.
- (iv) Specify the term of employment and state that the contract shall terminate immediately, except as otherwise provided under this section, upon the expiration of the term unless the contract is allowed to renew automatically under subsection (b).
- (v) Specify the termination, buyout and severance provisions, including all postemployment compensation and the period of time in which the compensation shall be provided.

 Termination, buyout and severance provisions may not be modified during the course of the contract or in the event a contract is terminated prematurely.
- (vi) Contain provisions relating to outside work that may be performed, if any.
- (vii) State that any modification to the contract must be in writing.
- 38 <u>(viii) State that the contract shall be governed by the laws</u>
 39 of this Commonwealth.
 - (ix) Limit compensation for unused sick leave in new employment contracts entered into after the effective date of this subsection for district superintendents or assistant district superintendents who have no prior experience as a district superintendent or assistant district superintendent to the maximum compensation for unused sick leave under the school district's administrator compensation plan under section 1164 in effect at the time of the contract.
- 47 <u>effect at the time of the contract.</u>
 48 <u>(x) Limit transferred sick leave from previous employment to not more than thirty (30) days in new employment contracts after the effective date of this subsection for district</u>
- 51 <u>superintendents or assistant district superintendents who have</u>

no prior experience as a district superintendent or assistant district superintendent.

- (xi) Specify postretirement benefits and the period of time in which the benefits shall be provided.
- (3) No agreement between the board of school directors and a district superintendent or assistant district superintendent for a negotiated severance of employment prior to the end of the specified contract term shall provide for severance compensation to the district superintendent or assistant district superintendent, including the reasonable value of any noncash severance benefits or postemployment benefits not otherwise accruing under the contract or pursuant to law, that:
- (i) If the agreement takes effect two (2) years or more prior to the end of the specified contract term, exceeds the equivalent of one (1) year's compensation and benefits otherwise due under the contract.
- (ii) If the agreement takes effect less than two (2) years prior to the end of the specified contract term, exceeds the equivalent of one-half of the total compensation and benefits due under the contract for the remainder of the term.

Section 13. The act is amended by adding a section to read: Section 1073.1. Performance Review. -- (a) In addition to any other requirements provided for under this act, the employment contract for a district superintendent or assistant district superintendent shall include objective performance standards mutually agreed to in writing by the board of school directors and the district superintendent or assistant district superintendent. The objective performance standards may be based upon the following:

- (1) achievement of annual measurable objectives established by the school district;
- (2) achievement on Pennsylvania System of School Assessment (PSSA) tests;
 - (3) achievement on Keystone Exams;
- (4) student growth as measured by the Pennsylvania Value-Added Assessment System;
 - (5) attrition rates or graduation rates;
 - (6) financial management standards;
 - (7) standards of operational excellence; or
- (8) any additional criteria deemed relevant and mutually agreed to by the board of school directors and the district superintendent or assistant district superintendent.
- The board of school directors shall conduct a formal written performance assessment of the district superintendent and assistant district superintendent annually. A time frame for the assessment shall be included in the contract.
- (b.1) The board of school directors shall post the mutually 47 agreed to objective performance standards contained in the 48 49 contract on the school district's publicly accessible Internet 50 website. Upon completion of the annual performance assessment,
- 51 the board of school directors shall post the date of the

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assessment and whether or not the district superintendent and assistant district superintendent have met the agreed to objective performance standards on the school district's publicly accessible Internet website.

(c) The State Board of Education may promulgate regulations pursuant to the act of June 25, 1982 (P.L.633, No.181), known as the "Regulatory Review Act," in order to implement this section.

Section 14. Sections 1076 and 1077 of the act, amended January 16, 1974 (P.L.1, No.1), are amended to read:

Section 1076. Election of Assistant District
Superintendents[, Except in Districts First Class].--[Except in districts of the first class, assistant] Assistant district superintendents shall be chosen by a majority vote of all the members of the board of school directors of the district, for a term of [from] three to five years upon the nomination by the district superintendent.

Section 1077. Term and Salary of Assistants.--(a) Assistant district superintendents may serve through the term of the district superintendent, or enter a contract for a term of [from] three to five years at salaries paid by the district, and fixed by a majority vote of the whole board of school directors prior to their election. The contract shall be subject to the act of February 14, 2008 (P.L.6, No.3), known as the "Right-to-Know Law."

(b) At a regular meeting of the board of school directors occurring at least one hundred fifty (150) days prior to the expiration date of the term of office of the assistant district superintendent, the agenda shall include an item requiring affirmative action by five (5) or more members of the board of school directors to notify the assistant district superintendent that the board intends to retain him for a further term of [from] three (3) to five (5) years or that another or other candidates will be considered for the office. In the event that the board fails to take such action at a regular meeting of the board of school directors occurring at least one hundred fifty (150) days prior to the expiration date of the term of office of the assistant district superintendent, he shall continue in office for a further term of similar length to that which he is serving.

Section 15. Section 1078 of the act, amended January 14, 1970 (1969 P.L.468, No.192), is amended to read:

Section 1078. Commissions.--District superintendents and assistant district superintendents shall be commissioned by the [Superintendent of Public Instruction] Secretary of Education.

Section 16. Section 1080 of the act is amended to read:

Section 1080. Removal.--(a) District superintendents and assistant district superintendents may be removed from office and have their contracts terminated, after hearing, by a majority vote of the board of school directors of the district, for neglect of duty, incompetency, intemperance, or immorality, of which hearing notice of at least one week has been sent by

- mail to the accused, as well as to each member of the board of school directors.
 - (b) The board of school directors shall publicly disclose at the next regularly scheduled monthly meeting the removal of a district superintendent or assistant district superintendent from office under subsection (a).
 - (c) Proceedings under this section shall be held under 2
 Pa.C.S. Ch. 5 Subch. B (relating to practice and procedure of local agencies).

Section 17. Section 1607(b)(1) of the act, amended November 23, 2010 (P.L.1350, No.123), is amended to read:

Section 1607. Attendance in Other Districts. --* * *

- (b) If a third class school district operating under a special board of control pursuant to section 692 has, with the approval of the Secretary of Education, curtailed its educational program by eliminating its high school and has not assigned its high school pupils to another school district and provided adequate transportation in a manner under subsection (a), the secretary shall have the following authority:
- (1) To designate two or more school districts, which shall accept on a tuition basis the high school students of the distressed school district, so long as a designated school district's border is no more than three (3) miles from the border of the distressed school district. The designation under this paragraph shall occur no later than thirty (30) days after receiving the approval of the secretary to curtail its educational program by the elimination of its high school, provided, however, that if any school district meets the criteria of this subsection on the effective date of this subsection, the designation of school districts shall occur no later than thirty (30) days after the effective date of this subsection. [No designated school district shall be assigned

34 distressed s 35 * * *

distressed school district.]

Amend Bill, page 5, line 18, by striking out "5" and

more than one hundred sixty-five (165) students from the

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- Amend Bill, page 5, line 18, by striking out "SECTIONS" and
- 40 inserting
- a section
- Amend Bill, page 5, line 30; page 6, lines 1 through 30; page
- 43 7, lines 1 through 3, by striking out all of said lines on said
- 44 pages and inserting

Section 19. Section 2104 of the act is amended to read: Section 2104. Superintendents of Schools or Buildings and of Supplies. -- The board of public education in each school district of the first class shall, whenever a vacancy in said office shall occur, appoint a district superintendent, who shall be designated and known as superintendent of schools[, for a term of not more than six (6) years]. The board may also appoint a superintendent of buildings and a superintendent of supplies. The board shall prescribe the terms and duties and fix the salaries of each of such employes. They shall be responsible to the board for the conduct of their respective departments, shall make annual reports to the board, and shall from time to time submit such plans and suggestions for the improvement of the schools and the school system as they shall deem expedient or as the board of public education may require.

The superintendent of buildings shall be an engineer or architect of good standing in his profession. The superintendent of buildings and the superintendent of supplies shall each give such security for the faithful performance of the duties of their respective offices as the board of public education shall prescribe.

Section 20. The amendment or addition of sections 1073, 1073.1, 1076, 1077, 1078 and 1080 of the act shall apply to contracts of district superintendents or assistant district superintendents entered into or renewed on or after the effective date of this section.

The provisions of Article VI-A of the act are Section 21. severable. If any provision of that article or its application to any person or circumstance is held invalid, the invalidity shall not affect other provisions or applications of that article which can be given effect without the invalid provision or application.

This act shall take effect as follows: Section 22.

- The amendment or repeal of sections 691, 692, 692.1, 692.2, 693, 694 and 695 of the act shall take effect in 180 days.
- The amendment or addition of sections 696, 907-A, 914-A, 921-A, 1073, 1073.1, 1076, 1077, 1078, 1080, 1616 and 2104 of the act shall take effect in 60 days.
- 40 The remainder of this act shall take effect immediately.

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LEGISLATIVE REFERENCE BUREAU

AMENDMENTS TO AMENDMENT A010521 TO HOUSE BILL NO. 1307 Sponsor:

Printer's No. 2191

- Amend Amendments, page 37, by inserting between lines 22 and 1
- 2
- Section 694-A. Attendance in another district. 3
- Where a recovery plan under this article calls for students
- 5 to attend a school district other than the resident school
- district and the receiving school district is receiving tuition
- payments from the resident school district, the receiving school
- district shall accept the student for attendance.

LEGISLATIVE REFERENCE BUREAU

AMENDMENTS TO AMENDMENT A10521 TO HOUSE BILL NO. 1307 Sponsor:

Printer's No. 2191

1	Amend Amendments, page 37, by inserting between lines 22 and
2	23
3	Section 694-A. Privatization savings. (a) Qualification of operator Any services that are to be
5	provided to a school or school district under this article by a
6	private entity through a contract shall only be performed by an
7	operator that has a history of providing educational services at
8	a cost savings to the taxpayers.
9	(b) Duties of operator Any operator shall provide to the
10	school board, the receiver and the department:
11	(1) Documentation that has shown the ability of the
12	operator to provide savings to the school district.
13	(2) Its proposed budget for five years that demonstrates
14	continued cost savings.
15	(c) Penalty Where the operator is not able to produce the
16	savings represented in its proposed budget, the operator shall

pay to the school district 150% of the amount over budget.

LEGISLATIVE REFERENCE BUREAU

AMENDMENTS TO AMENDMENT A10521 TO HOUSE BILL NO. 1307 Sponsor:

Printer's No. 2191

- Amend Amendments, page 37, by inserting between lines 22 and 1
- 2 23
- Section 694-A. Funding fairness. 3
- Any district subject to this article shall be funded at the
- level of funding it received from the fiscal year 2010-2011. The 5
- difference in the amount received for the current year and the
- amount received during the fiscal year 2010-2011 shall be paid
- by the department to the school district.

A10599

LEGISLATIVE REFERENCE BUREAU

AMENDMENTS TO AMENDMENT A10521 TO HOUSE BILL NO. 1307 Sponsor:

Printer's No. 2191

Amend Amendments, page 37, by inserting between lines 22 and 1 2 23 Section 694-A. Grants. 3 (a) General rule. -- Grants shall be allocated to a school 4 district that is under a declaration of financial recovery by the department from funds appropriated for this purpose. The amount of the grant for each school district shall be determined 7 8 by: (1) Multiplying the most recent available figure for 9 current expenditures by the school district by the market 10 value/personal income aid ratio for that district for the 11 fiscal year, to determine the district's aid ratio State 12 share of current expenditures. 13 (2) Calculating the amount of revenue the district 14 received from the State in that fiscal year less the amount 15 of reimbursement for authority rentals and sinking funds to 16 determine the district's actual State share of current 17 expenditures. 18 (3) Finding the difference, if greater than zero, 19 between the district's aid ratio State share of current 20 expenditures calculated in paragraph (1) and the district's 21 actual State share of current expenditures calculated in 22 paragraph (2). 23 (b) Duration. -- A district receiving a grant under this 24 section shall continue to receive a grant for as long as the 25

district is under a declaration of financial recovery and for

three years after the termination of receivership.

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AMENDMENTS TO AMENDMENT A10521 TO HOUSE BILL NO. 1307 Sponsor:

Printer's No. 2191

1	Amend Amendments, page 37, by inserting between lines 22 and
2	23
3	Section 694-A. Best management practices review.
4	The chief recovery officer shall conduct a school management
5	review against the following standards:
6	(1) The district's financial condition and resources are
7	effectively overseen. Indicators of compliance include:
8	(i) School board members receive training in school
9	district budgeting and finance.
LO	(ii) The school board is provided a proposed budget
11	in a clear, concise and understandable format.
12	(iii) The school board is informed about short-term
13	and long-term fiscal implications and impact on the fund
14	balance of proposed budgets and budget amendments.
15	(iv) The school board and district management
16	receive, review and make available to the public monthly
17	and annual financial reports. The reports contain monthly
18	and year-to-date budgeted amounts as compared to the
19	actual amounts expended. The reports also include other
20	financial information that effectively summarizes the
21	district's financial operations and financial condition
22	in a clear, concise and understandable format.
23	(v) The school board is informed in a timely manner
24	by district administrators of changes in or concerns
25	about the district's financial condition.
26	(vi) The school board has established policies for
27	spending authority and purchasing practices.
28	(vii) The district pursues alternative revenue
29	sources such as partnering options and obtaining private,
30	Federal and State grants.
31	(viii) The district takes advantage of opportunities
32	to improve management structures, minimize costs and
33	increase effectiveness and efficiency.
34	(2) The district reviews the structure, staffing and
35	procedures governing its financial operations to ensure
36	effective and efficient delivery of financial management
37	systems. Indicators of compliance include: (i) The financial staff receives appropriate
4 2	il The Tinancial Statt receives appropriate

1	training and professional development.
2	(ii) The district adheres to the Manual of
3	Accounting and Financial Reporting for Pennsylvania
4	Public Schools.
5	(iii) The district has established and periodically
6	reviews internal controls.
7	(3) The district has adequate financial information and
8	subsidy-related data systems that provide useful, timely and
9	accurate information. Indicators of compliance include:
10	(i) The financial accounting system has integrated
11	financial software components that minimize manual
12	processes.
13	(ii) The district staff analyzes financial
14	accounting and reporting procedures to minimize or
15	eliminate duplication of effort.
16	(iii) The accounting system facilitates accounting
17	for restricted sources of funds through fund, grant or
18	project accounting.
19	(iv) The district provides timely and accurate data
20	for use in subsidy-related calculations.
21	(v) The district analyzes expenditures for control
22	and reviews unusual fluctuations.
23	(4) The district develops and adopts an annual budget
24	that supports the strategic plan and provides useful and
25	understandable information to stakeholders. Indicators of
26	compliance include:
27	(i) The district uses appropriate revenue-estimating
28	practices when developing budget sources for
29	appropriations.
30	(ii) The district has established a budget planning
31	process and timeline that is clearly communicated to all
32	of the involved stakeholders.
33	(iii) The district has established quidelines for
34	maintaining appropriate levels of unreserved fund
35	balances.
36	(iv) The district has a process for funding
37	activities and projects that meet strategic plan
38	objectives.
39	(v) The district has established appropriate
40	procedures for adopting budget amendments.
41	(5) The district undergoes an annual external audit and
42	uses the audit to improve its operations in a timely and appropriate manner. Indicators of compliance include:
43	(i) The district ensures that required information
44	
45	is available in a timely manner to complete the
46	<pre>district's audit. (ii) The district responds to audit comments in a</pre>
47 48	timely and appropriate manner.
49	(6) The district has policies and procedures for cash
50	management and investment activities. Indicators of
50	gempliance include:

1	(i) The district has appropriate policies and
2	procedures for cash management, maintains its cash
3	deposits in qualified public depositories and has cash-
4	forecasting processes that ensure adequate liquidity
5	throughout the year.
6	(ii) The district has appropriate policies and
7	procedures for the investment of public funds that in
8	part address risk level versus expected return and
9	periodically reports to the school board the results of
10	its investing activity.
11	(7) The district has policies and procedures for
12	effective management of capital assets. Indicators of
13	compliance include:
14	(i) The district has implemented procedures to
15	ensure purchases are capitalized in accordance with
16	established capital asset thresholds.
17	(ii) The district maintains detailed subsidiary
18	records of capital assets.
19	(iii) The district physically safeguards and
20	periodically inventories capital assets.
21	(8) The district has policies and procedures for
22	effective debt management. Indicators of compliance include:
23	(i) The district tracks debt service requirements
24	and ensures timely payment.
25	(ii) The district complies with debt service
26	financial reporting requirements in a timely manner.
27	(iii) The district evaluates debt capacity prior to
28	issuing debt.
29	(iv) The district complies with all relevant laws in
30	issuing debt.
31	(v) The district evaluates the advantages and
32	disadvantages of various financing alternatives when
33	acquiring major capital assets.
34	(9) The district has policies and procedures to ensure
35	compliance with applicable laws and regulations concerning
36	effective risk management. Indicators of compliance include:
37	(i) The district has adequate insurance coverage and
38	analyzes current insurance plans, including deductible
39	amounts, coinsurance levels and types of coverage
40	provided.
41	(ii) The district has procedures to evaluate and
42	identify relevant risk exposure and provides for a
43	comprehensive approach to reducing the potential loss.
44	(iii) The district periodically analyzes
45	alternatives for providing insurance coverage.
46	(10) The district has established policies and
47	procedures to take full advantage of competitive bidding,
48	volume discounts and special pricing agreements. Indicators
49	of compliance include:
50	(i) The district conducts its purchasing program in
51	accordance with established policies.

1	(ii) The district periodically evaluates purchasing
2	practices to maximize the cost effectiveness of the
3	purchasing funding.
4	(iii) The district utilizes the procedures outlining
5	the preparation and processing of purchases.
6	(iv) The district utilizes competitive bidding as
7	required by statutes, regulations and standards.
8	(v) The district has established a policy to govern
9	the acceptance of gifts and gratuities by staff and board
10	members.
11	(11) The district has policies and procedures to provide
12	for the effective management of inventories of supplies and
13	equipment. Indicators of compliance include:
14	(i) The district has an effective method of
15	monitoring usage of its inventories.
16	(ii) The district consistently monitors usage of its
17	<u>inventories.</u>
18	(iii) Inventory storage areas are reasonably
19	safequarded to prevent unauthorized access and protect
20	inventory items from physical deterioration.
21	(iv) The district periodically identifies and
22	evaluates the cost to maintain inventories

AMENDMENTS TO AMENDMENT A010521 TO HOUSE BILL NO. 1307 Sponsor:

Printer's No. 2191

1	Amend Amendment, page 18, by inserting between lines 22 and
2	23
3	(iv) A school building may be converted into a
4	charter school only by an operator who:
5	(A) Possesses tax exempt status under section
6	501(c)(3) of the Internal Revenue Code of 1986
7	(Public Law 99-514, 26 U.S.C. § 501(c)(3)).
8	(B) Has a history of providing educational
9	services at a level of achievement above the level
10	that the district has been providing, subject to the
11	following:
12	(I) The operator must provide to the school
13	board, the receiver and the department
14	documentation that has shown the ability of the
15	operator to provide academic achievement gains to the school district.
16	(II) The operator must provide to the school
17	board, the receiver and the department its
18	proposed gains in academic achievement over a
19	five-year period that demonstrate measurable
21	academic gains.
22	(III) Where the operator is unable to
23	deliver the academic gains it proposed, the
24	operator must pay to the school district 50% of
25	the revenue it has received in its last year of
26	operation.
27	(C) Has a history of providing educational
28	services at a cost savings to the taxpayers, subject
29	to the following:
30	(I) The operator must provide to the school
31	board, the receiver and the department
32	documentation that has shown the ability of the
33	operator to provide savings to the school
34	district.
35	(II) The operator must provide to the school
36	board, the receiver and the department its
37	proposed budget for five years that demonstrates
38	continued cost savings. (III) Where the operator is unable to
39	
40	deliver the savings promised in its proposed
41	budget, the operator must pay to the school
42	district 150% of the amount over budget.
43	(v) The operator of a school building that has been

1	converted to a charter school shall not make any payment	
2	to a management company that exceeds 5% of its per pupil	
3	cost.	

AMENDMENTS TO AMENDMENT A10521 TO HOUSE BILL NO. 1307 Sponsor:

Printer's No. 2191

- l Amend Amendments, page 1, line 2, by inserting before "in"
- in preliminary provisions, providing for academic performance 2 and staffing of schools; 3
- Amend Amendments, page 1, lines 26 through 28, by striking 4
- 5 out all of said lines and inserting
- Section 1. The act of March 10, 1949 (P.L. 30, No 14), known 6 7 as the Public School Code, is amended by adding a section to 8 read:
- Section 120. Academic Performance and Staffing of Schools .--9 (a) Where a school in a school district has fifty (50%) per 10 centum or fewer of its students scoring proficient or above in 11 12 math or fifty (50%) per centum or fewer of its students scoring proficient or above in reading on the assessment administered in 13 14 the most recent school year, the school district shall reconstitute the school, including administrators, teachers and 15 other instructional staff, with employes based on a proven 16 record of academic achievement. 17
 - (b) Academic achievement shall be determined by criteria established by the Department of Education and shall include teacher and administrator evaluations utilizing student performance, school safety measures and other criteria deemed appropriate by the Department of Education.
- 22 23 (c) For the purposes of this section, "assessment" shall mean the Pennsylvania System of School Assessment test, the Keystone 24 25 exam, an equivalent local assessment or another test established by the State Board of Education to meet the requirements of 26 section 2603-B(d)(10)(I) and required under the No Child Left 27 Behind Act of 2001 (Public Law 107-110, 115 Stat. 1425) or any 28 other test required to achieve other standards established by 29 the Department of Education for a school district under 22
- 30
- Pa.Code section 403.3 (relating to single accountability 31 32 system).

18 19

20 21

Section 1.1. Section 501 of the act is amended to read: 33

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AMENDMENTS TO AMENDMENT A10521 TO HOUSE BILL NO. 1307 Sponsor:

Printer's No. 2191

1	Amend Amendments, page 15, line 15, by removing the period
2	after "district" and inserting
3	subject to the following provisions:
4	(i) Where a school within the school district has
5	50% or fewer of its students scoring proficient or above
6	in math or 50% or fewer of its students scoring
7	proficient or above in reading on the assessment
8	administered in the most recent school year, the plan
9	shall also require the chief recovery officer to
10	reconstitute such school, including administrators,
11	teachers and other instructional staff, with employees
12	based on a proven record of academic achievement.
13	(ii) Academic achievement shall be determined by
14	criteria established by the department and shall include
15	teacher and administrator evaluations utilizing student
16	performance, school safety measures and other criteria
17	deemed appropriate by the department. The department
18	shall develop such criteria within 60 days of the
19	effective date of this section.
20	(iii) For the purposes of this subclause only,
21	"assessment" shall mean the Pennsylvania System of School
22	Assessment test, the Keystone exam, an equivalent local
23	assessment or another test established by the State Board
24	of Education to meet the requirements of section 2603-
25	B(d) (10) (I) and required under the No Child Left Behind
26	Act of 2001 (Public Law 107-110, 115 Stat. 1425) or its
27	successor statute or any other test required to achieve
28	other standards established by the department for a
29	school district under 22 Pa. Code § 403.3 (relating to
30	single accountability system).